

## WISCONSIN DEPARTMENT OF SAFETY AND PROFESSIONAL SERVICES



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STATE OF WISCONSIN  
BEFORE THE BOARD OF NURSING

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IN THE MATTER OF  
RENEWAL APPLICATION FOR A  
REGISTERED NURSE CREDENTIAL

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ORDER GRANTING  
LIMITED LICENSE

TRACIE KOBOSKI, R.N.  
APPLICANT.

**ORDER 0008300**

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The parties to this action for the purpose of Wis. Stat. § 227.53 are:

Tracie Koboski, R.N.,  
Tomah WI 54660

Wisconsin Board of Nursing  
Department of Safety and Professional Services  
4822 Madison Yards Way  
P.O. Box 8935  
Madison, WI 53708-8935

The parties in this matter agree to the terms and conditions of the attached Stipulation as the resolution of this renewal application. The Wisconsin Board of Nursing (Board) adopts the attached Stipulation and makes the following Findings of Fact, Conclusions of Law, and Order.

FINDINGS OF FACT

1. Tracie Koboski, R.N., (Applicant) filed an application to renew her Wisconsin Registered Nurse license (license no. 134303-30).
2. Applicant resides in Wisconsin.
3. Information received in the application process reflects the following:
  - A. On February 23, 2022, Applicant signed and submitted form 2254, which required Applicant disclose any pending charge(s) and conviction(s) in connection with her Registered Nurse license renewal application. Applicant disclosed the following pending charges:
    - i. Arrest date of July 28, 2019 – Driving Under the Influence of Alcohol, a misdemeanor charge.

- a. The probable cause statement states at approximately 3:40 a.m., an officer observed a vehicle on the shoulder of the road with its hazard lights activated. Police observed Applicant asleep behind the wheel with the keys in the ignition. Police observed Applicant was lethargic, unable to multitask, the odor of alcohol on the Applicant's breath, and Applicant's eyes were red and bloodshot. Applicant's chemical test resulted in a BAC of .153.
  - b. Applicant entered into a plea agreement to an Illinois disposition of "Withhold judgments/Supervision."
- ii. Arrest date of September 13, 2021 – Operating While Intoxicated 2<sup>nd</sup>, a misdemeanor conviction.
  - iii. By signing form 2254, Applicant agreed to the following Continuing Duty of Disclosure:
    - a. I understand that I have a continuing duty of disclosure during the application process. If information I have provided in this application becomes invalid, incorrect, or outdated, I understand that I am obliged to provide any necessary information to ensure the information on my application remains current, valid, and truthful. I understand that credentialing authorities may view acts of omission as dishonesty and that my duty of disclosure during the application process exists until licensure is granted or denied."
  - iv. On March 30, 2022, Applicant was charged with her OWI 3<sup>rd</sup> offense.
    - a. Applicant did not provide an updated disclosure of this additional pending charge to the Board.
    - b. On June 10, 2022, Department staff emailed Applicant requesting a statement explaining the failure to update the Department regarding Applicant's pending OWI 3<sup>rd</sup> and requesting various missing documents.
    - c. On September 5, 2022, Applicant faxed form 2252, signed September 5, 2022, disclosing Applicant's OWI 3<sup>rd</sup> pending charge. Applicant did not provide a statement explaining her failure to update her renewal application.
- B. Applicant has the following convictions:
- i. On or about July 11, 2022 – OWI 2<sup>nd</sup>, a misdemeanor conviction.

- a. Applicant states she pulled over when she realized she was impaired.
  - b. The criminal complaint states police were dispatched at approximately 5:45 p.m. to a car half in a ditch. Upon making contact with Applicant, police detected an odor of intoxicants, somewhat masked due to Applicant chewing bubble gum. Police also observed Applicant's eyes were bloodshot and glossy, and that her speech was slow and slurred. When asked how her vehicle became stuck in the ditch, Applicant advised she did not know. When asked how much alcohol she consumed, Applicant responded she "did not have much to drink today" and "one (1) mixed drink." Police questioned Applicant's honesty, but Applicant insisted she only had one (1) mixed drink. Applicant unsuccessfully completed the Standard Field Sobriety Tests (SFST) and blew a Preliminary Breath Test (PBT) of .166.
  - c. Applicant paid a fine, served five (5) days jail, she has an Ignition Interlock Device (IID) for twelve (12) months, her driver's license is revoked for twelve (12) months, and she completed an Alcohol and Other Drug Abuse assessment.
  - d. Applicant's Order for Assessment and Driver Safety Plan Report found Alcohol Dependency. Applicant was required to complete eight (8) to ten (10) sessions of individual outpatient counseling.
  - e. Department records show Applicant did not report this conviction to the Board within forty-eight (48) hours of the entry of the Judgment of Conviction.
- ii. On or about September 20, 2022 – OWI 3<sup>rd</sup>, a misdemeanor conviction.
    - a. At approximately 7:45 p.m., Applicant was pulled over for weaving, driving thirty-five (35) miles per hour in a fifty-five (55) mile per hour zone, and for having an illegible license plate. Upon contacting Applicant, police observed a strong odor of intoxicants emanating from Applicant's vehicle, Applicant's speech was slow and slurred, and Applicant's eyes were bloodshot and glossy. When asked about consumption of alcohol, Applicant denied any alcohol consumption during the day. Although Applicant was wearing a face covering, police were able to clearly detect the odor of intoxicants emanating from Applicant. When confronted and asked to be honest, Applicant admitted consuming one (1) wine cooler. When asked why she lied, Applicant could not provide an answer. Applicant performed poorly on the SFST and blew a PBT of .103.

- b. Applicant was sentenced to forty-five (45) days jail, paid a fine, her driver's license is revoked for twenty-four (24) months, she has an IID for twenty-four (24) months, and completed an AODA assessment.
- c. Applicant's Order for Assessment and Driver Safety Plan Report found Suspected Alcohol Dependency, and again requires outpatient treatment for up to twelve (12) months.
- d. Department records show no evidence Applicant reported this conviction to the Board within forty-eight (48) hours of the entry of the Judgment of Conviction.

1) On November 15, 2022, Applicant provided a statement that she had to serve part of her sentence and was not released until after forty-eight (48) hours. Applicant also stated she was not aware that it was a requirement to report forty-eight (48) hours after incident.

C. Applicant provided several statements regarding her current use of alcohol:

- i. On February 23, 2022, Applicant stated "I am currently in counseling and only drink alcohol on non-workdays occasionally"
- ii. On September 5, 2022, Applicant provided conflicting current use statements of:
  - a. "I do not drink."
  - b. "I have not drank more than two (2) alcoholic beverages at any on[e] setting and do not currently drive at all."
- iii. On November 15, 2022, Applicant stated – "I am no longer drinking. I am not sure the exact date of sobriety ... I do not intend to drink any alcohol and drive a vehicle again."
- iv. Applicant also provided several statements noting she had bariatric surgery, which affects her body's absorption of alcohol. She states she was not aware her smaller stomach would process alcohol differently.

4. Applicant's Driver Safety Plan notes the requirement of abstinence, random urine screens, no use of alcohol or other drugs not prescribed throughout plan, complete testing as requires, and a dilute sample is invalid and a violation of this plan.

5. Applicant provided a letter from her counselor dated November 10, 2022, stating:

- A. Applicant completed the Intoxicated Driver Program on June 22, 2022.
- B. As a result of Applicant's assessment findings, Applicant was referred to outpatient substance abuse counseling.
- C. Applicant's Driver Safety Plan requires Applicant remain alcohol and drug free.
  - i. Applicant completed four (4) urine screens from July 27, 2022, through November 8, 2022. Two (2) tests were negative for alcohol and six (6) drugs, one (1) test was dilute/invalid, and the last test results were pending.

6. In resolution of this matter, Applicant consents to the entry of the following Conclusions of Law and Order.

#### CONCLUSIONS OF LAW

1. The Board has jurisdiction to act in this matter pursuant to Wis. Stat. § 441.07 and is authorized to enter the attached Stipulation pursuant to Wis. Stat. §§ 15.08(5)(c) and 227.44(5).

2. The Board may deny or limit a license if Applicant committed a violation of Wis. Stat. § 441.07(1g).

3. By the conduct described in the Findings of Fact, Applicant violated Wis. Stat. §§ 441.07(1g)(b), (c), and (d), and Wis. Admin. Code § 7.03(6)(f), by committing acts which show Applicant to be unfit or incompetent by reason of abuse of alcohol or other drugs; and Applicant is unable to practice safely by reason of alcohol or other substance abuse.

4. Pursuant to Wis. Stat. §§ 440.03(13)(am), 441.07(1g)(b), and 441.07(1g)(d), and Wis. Admin. Code § SPS 4.09(2) and § N 7.03(1)(h), Applicant was obligated to report the conviction to the Board within (forty-eight) 48 hours of entry of the judgment of conviction.

5. Applicant violated Wis. Stat. §§ 440.03(13)(am), 441.07(1g)(b), and 441.07(1g)(d), and Wis. Admin. Code § SPS 4.09(2) and § N 7.03(1)(h), by failing to report her OWI conviction to the Board within forty-eight (48) hours of the entry of the judgment of conviction.

6. Pursuant to Wis. Stat. § 440.08(4), the Board may deny the Applicant's application for renewal of Applicant's Registered Nurse license to protect the public health, safety, or welfare.

7. By the conduct described in the Findings of Fact, limitations on Applicant's license are necessary to protect the public health, safety, or welfare, pursuant to Wis. Stat. § 440.08(4).

8. As a result of the above conduct, Applicant is subject to limitations on her license pursuant to Wis. Stat. §§ 440.03(13)(am), 440.08(4), 441.07(1g)(b), 441.07(1g)(c), and 441.07(1g)(d), and Wis. Admin. Code §§ SPS 4.09(2), N 7.03(1)(h), and N 7.03(6)(f).

ORDER

1. The attached Stipulation is accepted.
2. Limitations upon Applicant's Registered Nurse credential are necessary to ensure that she is fit and competent to practice as a Registered Nurse.
3. Applicant's Registered Nurse license is a Wisconsin single state license and Applicant's practice under Applicant's license is limited to Wisconsin during the pendency of this order.
4. Applicant's ability to practice as a Registered Nurse in the state of Wisconsin, and her privilege to practice pursuant to the Nurse Licensure Compact (Compact), is LIMITED as follows:
  - A. For a period of at least two (2) years from the date of this Order Applicant shall comply with the following requirements relating to drug and alcohol monitoring:
    - i. Within thirty (30) days of the date of this Order, Applicant shall enroll and participate in a drug and alcohol monitoring program which is approved by the Department (Approved Program).
    - ii. At the time Applicant enrolls in the Approved Program, Applicant shall review the rules and procedures made available by the Approved Program. Failure to comply with all requirements for participation in drug and alcohol monitoring established by the Approved Program is a substantial violation of this Order. The requirements shall include:
      - a. Contact with the Approved Program as directed on a daily basis, including vacations, weekends and holidays.
      - b. Production of a urine, blood, sweat, fingernail, hair, saliva or other specimen at a collection site designated by the Approved Program within five (5) hours of notification of a test.
      - c. The Approved Program shall require the testing of specimens at a frequency of not less than forty-nine (49) times per year, (one (1) of which may be a hair test at the Board's discretion) for at least the first year of this Order. Thereafter, the Board may adjust the frequency of testing on its own initiative at any time.
  - i. Applicant shall abstain from all personal use of alcohol.

- ii. Applicant shall abstain from all personal use of controlled substances as defined in Wis. Stat. § 961.01(4), except when prescribed, dispensed or administered by a practitioner for a legitimate medical condition. Applicant shall disclose Applicant's drug and alcohol history and the existence and nature of this Order to the practitioner prior to the practitioner ordering the controlled substance. Applicant shall at the time the controlled substance is ordered immediately sign a release in compliance with state and federal laws authorizing the practitioner to discuss Applicant's treatment with, and provide copies of treatment records to, the Board or its designee. Copies of these releases shall immediately be filed with the Department of Safety and Professional Services Monitor (Department Monitor).
  - iii. Applicant shall report to the Department Monitor all prescription medications and drugs taken by Applicant. Reports must be received within twenty-four (24) hours of ingestion or administration of the medication or drug, and shall identify the person or persons who prescribed, dispensed, administered or ordered said medications or drugs. Each time the prescription is filled or refilled, Applicant shall immediately arrange for the prescriber or pharmacy to fax and mail copies of all prescriptions to the Department Monitor.
  - iv. Applicant shall provide the Department Monitor with a list of over-the-counter medications and drugs that she may take from time to time. Over-the-counter medications and drugs that mask the consumption of controlled substances or of alcohol, create false positive screening results, or interfere with Applicant's treatment and rehabilitation, shall not be taken unless ordered by a physician, in which case the drug must be reported as described in the paragraph 4.A.v.
  - v. All positive test results are presumed valid and may result in automatic suspension of licensure by the Board or the Board's designee. Applicant must prove by a preponderance of the evidence an error in collection, testing, fault in the chain of custody or other valid defense.
  - vi. If any urine, blood, sweat, fingernail, hair, saliva or other specimen is positive or suspected positive for any controlled substances or alcohol, Applicant shall promptly submit to additional tests or examinations as the Board or its designee shall determine to be appropriate to clarify or confirm the positive or suspected positive test results.
- B. For a period of at least two (2) years from the date of this Order Applicant shall comply with the following Alcohol and Other Drug Abuse (AODA) support group and counseling:



- i. Within thirty (30) days of the date of this Order, Applicant shall provide proof to the Department Monitor that Applicant is enrolled in and/or continuing AODA counseling with an AODA counseling provider (Treater), whose credential is in good standing, and approved by the Board. Applicant shall participate in, cooperate with, and follow all treatment recommended by Treater.
- ii. Applicant shall immediately provide Treater with a copy of this Order and all other subsequent orders.
- iii. Applicant shall provide and keep on file with Treater, all treatment facilities and personnel, laboratories and collections sites current releases complying with state and federal laws. The releases shall allow the Board, its designee, and any employee of the Division to:
  - a. obtain all urine, blood and hair specimen screen results and patient health care and treatment records and reports, and
  - b. discuss the progress of Applicant's treatment and rehabilitation. Copies of these releases shall immediately be filed with the Department Monitor.
- iv. Applicant's treatment shall include individual and/or group therapy sessions at a frequency to be determined by Treater, but not less than once a month. Therapy may end only upon a determination by the Board or its designee after receiving a petition for modification, including a recommendation from Treater expressly approving termination of therapy.
- v. Treater shall immediately report any relapse, violation of any of the terms and conditions of this Order, and any suspected unprofessional conduct, to the Department Monitor. If Treater is unable or unwilling to serve as Treater, Applicant shall immediately seek approval of a successor Treater by the Board or its designee.
- vi. Treater shall submit formal written reports to the Department Monitor on a quarterly basis, as directed by the Department Monitor. These reports shall assess Applicant's progress in the mental health treatment sessions, abstinence from all substances, and drug and alcohol testing. Treater shall report immediately to the Department Monitor any violation or suspected violation of this Order.
- vii. Applicant shall attend Alcoholics Anonymous meetings, Narcotics Anonymous meetings, or other Board-approved equivalent program for recovering professionals, no less than twice per week. Applicant

shall provide proof of attendance on a quarterly basis to the Department Monitor.

- C. For a period of at least two (2) years from the date of this Order, Applicant shall comply with the following practice limitations:
- i. Applicant shall provide Applicant's nursing employer with a copy of this Order before engaging in, or continuing to engage in, any nursing employment. Applicant shall provide the Department Monitor with written acknowledgment from each nursing employer that a copy of this Order has been received. Such acknowledgment shall be provided to the Department Monitor within fourteen (14) days of beginning new employment and/or within fourteen (14) days of the date of this Order for employment current as of the date of this Order.
  - ii. It is Applicant's responsibility to arrange for quarterly written reports to be submitted to the Department Monitor from her supervisor at each setting in which Applicant practiced nursing in the previous quarter. These reports shall be submitted as directed by the Department Monitor, and shall assess Applicant's work performance, and shall include the number of hours of active nursing practice worked during that quarter. If a report indicates poor performance, the Board may institute additional limitations on Applicant's nursing license, in its discretion.
  - iii. Applicant may work as a nurse or other health care provider in a setting in which Applicant has access to controlled substances. If Treater subsequently recommends restrictions on such access, the Board or its designee may impose such restrictions.
  - iv. Applicant shall report to the Board any change of employment status, residence, address or telephone number within five (5) days of the date of change.
  - v. Applicant shall commit no new violations of law and shall report all law enforcement contacts leading to arrest, charge or conviction, including DWI/OWI and municipal/ordinance violations, to the Department Monitor within forty-eight (48) hours of any such event, including any convictions resulting from pending charges.

5. Applicant may petition the Board on an annual basis for modification of the terms of this Order, however no such petition for modification shall occur earlier than one (1) year from the date of this Order. Any petition for modification shall be accompanied by a written recommendation from Applicant's Treater expressly supporting the specific modifications sought. Denial of a petition in whole or in part shall not be considered a denial of a license within the meaning of Wis. Stat. § 227.01(3)(a), and Applicant shall not have a right to any further hearings or proceedings on the denial.

6. After two (2) consecutive years of successful compliance, including at least six hundred (600) hours of approved nursing practice each year, the Applicant may petition the Board for return of full licensure. The Board may grant or deny any petition, in its discretion, or may modify this Order as it sees fit.

7. Pursuant to the Compact, Applicant may not practice in a Compact state, other than Wisconsin, while her license is encumbered by any limitation or restriction imposed by this order.

8. Any requests, petitions, reports and other information required by this Order shall be mailed, e-mailed, faxed or delivered to:

Department Monitor  
Division of Legal Services and Compliance  
Department of Safety and Professional Services  
P.O. Box 7190, Madison, WI 53707-7190  
Telephone (608) 267-3817; Fax (608) 266-2264  
[DSPSMonitoring@wisconsin.gov](mailto:DSPSMonitoring@wisconsin.gov)

You may also submit this information online via DSPS Monitoring Case management System, here: <https://dpsmonitoring.wi.gov>

9. In the event Applicant violates any term of this Order, Applicant's license, or Applicant's right to renew her license, may, in the discretion of the Board or its designee, be SUSPENDED, without further notice or hearing. The Board or its designee may terminate the suspension if provided with sufficient information that Applicant is in compliance with the Order and that it is appropriate for the suspension to be terminated. Whether to terminate the suspension shall be wholly in the discretion of the Board or its designee. The Board may, in addition and/or in the alternative refer any violation of this Order to the Division of Legal Services and Compliance for further investigation and action.

10. Applicant shall be responsible for all costs and expenses incurred in conjunction with the monitoring, screening, supervision, and any other expenses associated with compliance with the terms of this Order. Being dropped from a program for non-payment is a violation of this Order.

11. This Order is effective on the date of its signing.

#### WISCONSIN BOARD OF NURSING

By: Dr. Janice Edelstein, R.N., ALC  
A Member of the Board

12/15/2022  
Date

STATE OF WISCONSIN  
BEFORE THE BOARD OF NURSING

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IN THE MATTER OF  
RENEWAL APPLICATION FOR A  
REGISTERED NURSE CREDENTIAL

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STIPULATION

TRACIE KOBOSKI, R.N.,  
APPLICANT.

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**ORDER 0008300**

It is stipulated between Applicant and the Wisconsin Board of Nursing (Board) as follows:

1. Applicant filed a renewal application for a Registered Nurse license.
2. Information received by the Board reflects a basis for denial of licensure.
3. Based upon the information of record, the Board agrees to issue, and Applicant agrees to accept, an Order granting a Registered Nurse license, subject to the terms and conditions set forth in the attached Order adopting the Stipulation.
4. Applicant understands that by signing this Stipulation, Applicant voluntarily and knowingly waives the following rights:
  - the right to request a hearing related to the denial of the application;
  - the right to confront and cross-examine the witnesses against Applicant;
  - the right to call witnesses on Applicant's behalf and to compel their attendance by subpoena;
  - the right to testify on Applicant's own behalf;
  - the right to file objections to any proposed decision and to present briefs or oral arguments to the officials who are to render the final decision;
  - the right to petition for rehearing; and
  - all other applicable rights afforded to Applicant under the United States Constitution, the Wisconsin Constitution, the Wisconsin Statutes, the Wisconsin Administrative Code, and other provisions of state or federal law.
5. Applicant is aware of Applicant's right to seek legal representation and has been provided an opportunity to obtain legal counsel before signing this Stipulation.
6. Applicant agrees to the adoption of the attached Order Granting Limited License by the Board. The parties to the Stipulation consent to the entry of the attached Order Granting Limited License without further notice, appearance, or consent of the parties.

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7. Applicant waives all rights to any appeal of the Board's Order, as adopted in the form as attached.

8. Applicant is informed that the Order Granting Limited License is a public record and will be published in accordance with standard procedure.

9. Applicant is informed that the Order Granting Limited License is an encumbrance as defined by the Nurse Licensure Compact (Compact) and Applicant's multi-state license and/or privilege, if any, will be subject to all terms and conditions of the Compact.

Tracie Koboski  
Tracie Koboski, R.N.,  
Tomah WI 54660  
License no. 134303-30

12/11/22  
Date

Dr. Janice Edelstein, R.N. /ALC  
A Member of the Board of Nursing  
Department of Safety and Professional Services  
P.O. Box 8935  
Madison, WI 53708-8935

12/15/2022  
Date