WISCONSIN DEPARTMENT OF SAFETY AND PROFESSIONAL SERVICES



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STATE OF WISCONSIN BEFORE THE MASSAGE THERAPY AND BODYWORK THERAPY AFFILIATED CREDENTIALING BOARD

IN THE MATTER OF DISCIPLINARY

PROCEEDINGS AGAINST

FINAL DECISION AND ORDER

JING ZHANG, L.M.T.

RESPONDENT.

ORDER 0006725

Division of Legal Services and Compliance Case No. 17 MAB 017

The parties to this action for the purpose of Wis. Stat. § 227.53 are:

Jing Zhang, L.M.T.

Wisconsin Massage Therapy and Bodywork Therapy Affiliated Credentialing Board P.O. Box 8366 Madison, WI 53708-8366

Division of Legal Services and Compliance Department of Safety and Professional Services P.O. Box 7190 Madison, WI 53707-7190

The parties in this matter agree to the terms and conditions of the attached Stipulation as the final disposition of this matter, subject to the approval of the Massage Therapy and Bodywork Therapy Affiliated Credentialing Board (Board). The Board has reviewed this Stipulation and considers it acceptable.

Accordingly, the Board in this matter adopts the attached Stipulation and makes the following Findings of Fact, Conclusions of Law and Order.

FINDINGS OF FACT

1. Respondent Jing Zhang, L.M.T. (born in 1962) is licensed in the state of Wisconsin as a massage therapist and bodywork therapist, having license number 13137-146, first issued on October 7, 2014, and current through February 28, 2021.

15 MAB 050

2. On March 20, 2018, the Board issued Final Decision and Order #0005668 in DLSC Case No. 15 MAB 050. That matter involved allegations that Respondent had sexual contact with her massage client.

3. There was ultimately insufficient evidence to prove the allegations of sexual contact but the Board reprimanded Respondent for violations related to informed consent, record-keeping, and aiding and abetting the unlicensed practice of massage therapy.

17 MAB 017

- 4. At all times relevant hereto, Respondent was employed as a massage therapist at a business in New Berlin, Wisconsin.
- 5. On February 15, 2019, Respondent was charged in Waukesha County Circuit Court Case No. 19-CF-243, *State of Wisconsin vs. Jing Zhang*, with one count of keeping a place of prostitution in violation of Wis. Stat. § 944.34(1).
- 6. The criminal complaint in 19-CF-243 alleges, *inter alia*, that on multiple occasions, Respondent had sexual contact with her massage therapy clients, including a confidential informant working with the New Berlin Police Department.
- 7. On September 30, 2019, Respondent was convicted in 19-CF-243 of *Lewd*, *Lascivious Behavior-In Public*, in violation of Wis. Stat. § 944.20(1)(a), for sexual acts committed between April 14, 2016 and December 4, 2017 in the course of her work as a massage therapist.
- 8. In resolution of this matter, Respondent consents to the entry of the following Conclusions of Law and Order.

CONCLUSIONS OF LAW

- 1. By the conduct described in the Findings of Fact, Respondent Jing Zhang, L.M.T., engaged in unprofessional conduct as defined by Wis. Admin. Code § MTBT 5.02(15) by engaging in sexually explicit conduct, sexual contact, exposure, gratification, or other sexual behavior with or in the presence of a client, a client's immediate family member, or a person responsible for the client's welfare.
- 2. By the conduct described in the Findings of Fact, Respondent Jing Zhang, L.M.T., engaged in unprofessional conduct as defined by Wis. Admin. Code § MTBT 5.02(26) by being convicted of any federal or state law or rule, including criminal law, which is substantially related to the practice of massage therapy or bodywork therapy.
- 3. The Wisconsin Massage Therapy and Bodywork Therapy Affiliated Credentialing Board has jurisdiction to act in this matter pursuant to Wis. Stat. § 460.02, and is authorized to enter into the attached Stipulation pursuant to Wis. Stat. § 227.44(5).

ORDER

1. The attached Stipulation is accepted.

- 2. The Board accepts the VOLUNTARY PERMANENT SURRENDER of the Wisconsin license to practice massage therapy and bodywork therapy of Jing Zhang, L.M.T. (license number 13137-146) and the appurtenant right to renew it, effective the date of this Order.
- 3. This surrender constitutes Respondent's permanent relinquishment of her right to practice massage therapy and bodywork therapy in the state of Wisconsin. The Board will not, at any time in the future, process or otherwise consider an application or attempt at renewal by Respondent of credentials necessary to practice massage therapy and bodywork therapy in the state of Wisconsin.
- 4. If Respondent ever seeks any license under Wis. Stat. chs. 440-480, she shall, as a prerequisite to application, pay COSTS of this matter in the amount of \$200.00.
- 5. If applicable, payment of costs shall be made payable to the Wisconsin Department of Safety and Professional Services and sent to the Department Monitor at the address below:

Department Monitor
Division of Legal Services and Compliance
Department of Safety and Professional Services
P.O. Box 7190, Madison, WI 53707-7190
Telephone (608) 267-3817; Fax (608) 266-2264
DSPSMonitoring@wisconsin.gov

You may also submit this information online via DSPS' Monitoring Case Management System, here: https://app.wi.gov/DSPSMonitoring

6. This Order is effective on the date of its signing.

WISCONSIN MASSAGE THERAPY AND BODYWORK THERAPY AFFILIATED CREDENTIALING BOARD

by:

A Member of the Board

 $\frac{3/i7/20}{\text{Date}}$

STATE OF WISCONSIN BEFORE THE MASSAGE THERAPY AND BODYWORK THERAPY AFFILIATED CREDENTIALING BOARD

IN THE MATTER OF DISCIPLINARY

PROCEEDINGS AGAINST

STIPULATION

JING ZHANG, L.M.T. RESPONDENT.

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Division of Legal Services and Compliance Case No. 17 MAB 017

Respondent Jing Zhang, L.M.T., and the Division of Legal Services and Compliance, Department of Safety and Professional Services stipulate as follows:

- 1. This Stipulation is entered into as a result of a pending investigation by the Division of Legal Services and Compliance. Respondent consents to the resolution of this investigation by Stipulation.
- 2. Respondent understands that by signing this Stipulation, Respondent voluntarily and knowingly waives the following rights:
 - the right to a hearing on the allegations against Respondent, at which time the State has the burden of proving those allegations by a preponderance of the evidence;
 - the right to confront and cross-examine the witnesses against Respondent;
 - the right to call witnesses on Respondent's behalf and to compel their attendance by subpoena;
 - the right to testify on Respondent's own behalf;
 - the right to file objections to any proposed decision and to present briefs or oral arguments to the officials who are to render the final decision;
 - the right to petition for rehearing; and
 - all other applicable rights afforded to Respondent under the United States Constitution, the Wisconsin Constitution, the Wisconsin Statutes, the Wisconsin Administrative Code, and other provisions of state or federal law.
- 3. Respondent is aware of Respondent's right to seek legal representation and has been provided an opportunity to obtain legal counsel before signing this Stipulation.
- 4. Respondent agrees to the adoption of the attached Final Decision and Order by the Wisconsin Massage Therapy and Bodywork Therapy Affiliated Credentialing Board (Board). The parties to the Stipulation consent to the entry of the attached Final Decision and Order without further notice, pleading, appearance or consent of the parties. Respondent waives all rights to any appeal of the Board's order, if adopted in the form as attached.

- 5. If the terms of this Stipulation are not acceptable to the Board, the parties shall not be bound by the contents of this Stipulation, and the matter shall then be returned to the Division of Legal Services and Compliance for further proceedings. In the event that the Stipulation is not accepted by the Board, the parties agree not to contend that the Board has been prejudiced or biased in any manner by the consideration of this attempted resolution.
- 6. The parties to this Stipulation agree that the attorney or other agent for the Division of Legal Services and Compliance and any member of the Board ever assigned as an advisor in this investigation may appear before the Board in open or closed session, without the presence of Respondent, for purposes of speaking in support of this agreement and answering questions that any member of the Board may have in connection with deliberations on the Stipulation. Additionally, any such advisor may vote on whether the Board should accept this Stipulation and issue the attached Final Decision and Order.
- 7. Respondent is informed that should the Board adopt this Stipulation, the Board's Final Decision and Order is a public record and will be published in accordance with standard Department procedure.
- 8. The Division of Legal Services and Compliance joins Respondent in recommending the Board adopt this Stipulation and issue the attached Final Decision and Order.

J/WHZHANG Jing Zhang, L.M.T., Respondent

g Zhang, L.W. I., Respondent

License no. 13137-146

Joost Kap, Prosecuting Attorney Atty. S-pervision

Department of Safety and Professional Services Division of Legal Services and Compliance

P.O. Box 7190

Madison, WI 53707-7190

3/4/2020 Date

3 4 20**20** Date

State of Wisconsin Department of Safety & Professional Services

AGENDA REQUEST FORM

1) Name and Title of Person Submitting the Request:		t: 2) Date When Requ	2) Date When Request Submitted:	
Paralegal Steve Eng	aelbrecht	March 4 2020		
on behalf of Attorne			March 4, 2020 Items will be considered late if submitted after 12:00 p.m. on the deadline	
Division of Legal Services and Compliance		date which is 8 busin	ness days before the meeting	
3) Name of Board, Committee, Council, Sections:				
Massage Therapy and Bodywork Therapy Affiliated Credentialing Board				
4) Meeting Date: 5) Attachments: 6) How		6) How should the item be ti	tled on the agenda page?	
March 17, 2020 Yes Proposed Stipulation and Final Decision and Order in the				
		Matter of 17 MAR 017	r of, 17 MAB 017, Jing Zhang, L.M.T.	
7) Place Item in:				
// race item in.	scheduled?		9) Name of Case Advisor(s), if required:	
☐ Open Session	oonouting.		Robert Coleman	
☐ Closed Session	Yes (Fill out	Board Appearance Request)	Trobbit Goldman	
M Gloota occasion	⊠ No			
10) Describe the issue and action that should be addressed:				
,				
The board members need to review and consider the Stipulation and Proposed Final Decision and Order				
and vote whether to approve it in closed session.				
11) Authorization				
Steve Englishedt			3-4-2020	
Signature of person mak	ing this request		Date	
Supervisor (if required) Date				
Supervisor (ii required)			Date	
Executive Director signature (indicates approval to add post agenda deadline item to agenda) Date				
-O (
Directions for including supporting documents:				
1. This form should be attached to any documents submitted to the agenda.				
2. Post Agenda Deadline items must be authorized by a Supervisor and the Policy Development Executive Director.				
3. If necessary, provide original documents needing Board Chairperson signature to the Bureau Assistant prior to the start of a				
meeting.				