

## WISCONSIN DEPARTMENT OF SAFETY AND PROFESSIONAL SERVICES



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STATE OF WISCONSIN  
BEFORE THE BOARD OF NURSING

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IN THE MATTER OF THE LICENSE OF :  
: FINAL DECISION AND ORDER  
DEBORAH L. FRASHER, R.N., A.P.N.P., : FOR REMEDIAL EDUCATION  
LICENSEE. :  
0005621

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Division of Legal Services and Compliance Case No. 15 NUR 019

The parties to this action for the purposes of Wis. Stat. § 227.53 are:

Deborah L. Frasher, R.N., A.P.N.P.  
10700 Bales Avenue  
Kansas City, MO 64137-1267

Wisconsin Board of Nursing  
P.O. Box 8366  
Madison, WI 53708-8366

Division of Legal Services and Compliance  
Department of Safety and Professional Services  
P.O. Box 7190  
Madison, WI 53707-7190

The parties in this matter agree to the terms and conditions of the attached Stipulation as the final disposition of this matter, subject to the approval of the Wisconsin Board of Nursing (Board). The Board has reviewed this Stipulation and considers it acceptable.

Accordingly, the Board in this matter adopts the attached Stipulation and makes the following Findings of Fact, Conclusions of Law and Order.

FINDINGS OF FACT

1. Licensee Deborah Lee Frasher, R.N., A.P.N.P. (DOB: February 14, 1959), is licensed in the State of Wisconsin as a professional nurse, having license number 83006-30, first issued on September 23, 1982. The license is currently inactive.

2. Licensee is also certified by the State of Wisconsin as an advanced practice nurse prescriber, having certificate number 2586-33, first issued on March 29, 2005. The certificate expired September 30, 2016 and has not been renewed. Pursuant to Wis. Stat. § 440.08(3), Licensee retains the right to renew the certificate until September 29, 2021.

3. Licensee is currently licensed as a professional nurse by the State of Missouri, having license number 2017018421, granted June 8, 2017, and valid through April 30, 2019.

4. Licensee's most recent address on file with the Wisconsin Department of Safety and Professional Services (Department) is 10700 Bales Avenue, Kansas City, Missouri 64137-1267.

5. At all times relevant to this matter, Licensee was employed as a professional nurse at a medical center located in Tomah, Wisconsin (Center).

6. While working at the Center, Licensee operated the Primary Care-Mental Health Integration clinic, and provided pain management services under the direction and supervision of her physician supervisor, the Center's Chief of Staff /Medical Director.

7. Between 2008 and 2014, Licensee provided healthcare services at the Center to patients with diagnoses of and/or active problems including chronic pain, substance abuse, opioid dependence, and mental health issues.

8. On more than one occasion between 2008 and 2014, at the initial direction of her physician supervisor, Licensee issued prescription orders and engaged in prescriptive practices which she knew or should have known could create an unreasonable risk of harm to patients.

9. On more than one occasion between 2008 and 2014, Licensee:

- a. continued the prescribing practices of her physician supervisor(s) even after she documented questions and concerns about the safety or efficacy of those prescribing practice;
- b. allowed early refills of controlled substance medications to patients for whom she documented questions or concerns about potential overuse of the medications;
- c. executed or continued orders for controlled substance medications which she felt to be inappropriate; and
- d. prescribed controlled and non-controlled substance medications with minimal safeguards against abuse or diversion.

10. Under the Center's management structure, Licensee was not an independent prescriber.

11. Medical record documentation shows that while working at the Center, Licensee frequently conferred with her physician supervisor, who in most cases signed off on Licensee's progress notes.

12. In resolution of this matter, Licensee consents to the entry of the following Conclusions of Law and Order.

### CONCLUSIONS OF LAW

The Wisconsin Board of Nursing is authorized to enter into the attached Stipulation pursuant to Wis. Stat. § 227.44(5).

### ORDER

1. The attached Stipulation is accepted.
2. Within six (6) months of the date of this Order, Deborah L. Frasher, R.N., A.P.N.P., shall at her own expense take and successfully complete five (5) hours of education on the topic of professional accountability and legal liability for nurses; three (3) hours of education on the topic of pain management; and two (2) hours of education on the topic of responsible prescribing of controlled substances.
  - a. Each course attended in satisfaction of this Order must be pre-approved by the Board or its designee.
  - b. Licensee shall be responsible for locating course(s) satisfactory to the Board and for obtaining the required course approval from the Board or its designee.
  - c. Licensee must take and pass any exam offered for the course(s).
  - d. Licensee shall submit proof of successful completion of the education in the form of verification from the institution providing the education to the Department Monitor at the address stated below. None of the education completed pursuant to this requirement may be used to satisfy any education requirements that have been or may be instituted by the Board or Department.
3. Requests for course approval and proof of successful course completion shall be sent by Licensee to the Department Monitor at the address below:

Department Monitor  
Division of Legal Services and Compliance  
P.O. Box 7190, Madison, WI 53707-7190  
Telephone (608) 267-3817; Fax (608) 266-2264  
[DSPSMonitoring@wisconsin.gov](mailto:DSPSMonitoring@wisconsin.gov)

4. This Order is effective on the date of its signing.

WISCONSIN BOARD OF NURSING

by:

  
A Member of the Board

2-8-18  
Date

STATE OF WISCONSIN  
BEFORE THE BOARD OF NURSING

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IN THE MATTER OF DISCIPLINARY  
PROCEEDINGS AGAINST

DEBORAH LEE FRASHER, R.N., A.P.N.P.,

:  
:  
:  
:  
:

STIPULATION

0005621

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Division of Legal Services and Compliance Case No. 15 NUR 019

Licensee Deborah Lee Frasher, R.N., A.P.N.P., and the Division of Legal Services and Compliance, Department of Safety and Professional Services stipulate as follows:

1. This Stipulation is entered into as a result of a pending investigation by the Division of Legal Services and Compliance. Licensee consents to the resolution of this investigation by Stipulation.

2. Licensee understands that by signing this Stipulation, Licensee voluntarily and knowingly waives the following rights:

- the right to a hearing on the allegations against Licensee, at which time the State has the burden of proving those allegations by a preponderance of the evidence;
- the right to confront and cross-examine the witnesses against Licensee;
- the right to call witnesses on Licensee's behalf and to compel their attendance by subpoena;
- the right to testify on Licensee's own behalf;
- the right to file objections to any proposed decision and to present briefs or oral arguments to the officials who are to render the final decision;
- the right to petition for rehearing; and
- all other applicable rights afforded to Licensee under the United States Constitution, the Wisconsin Constitution, the Wisconsin Statutes, the Wisconsin Administrative Code, and other provisions of state or federal law.

3. Licensee is aware of Licensee's right to seek legal representation and has been provided an opportunity to obtain legal counsel before signing this Stipulation.

4. Licensee agrees to the adoption of the attached Final Decision and Order for Remedial Education by the Wisconsin Board of Nursing. The parties to the Stipulation consent to the entry of the attached Final Decision and Order for Remedial Education without further notice, pleading, appearance or consent of the parties. Licensee waives all rights to any appeal of the Board's order, if adopted in the form as attached.

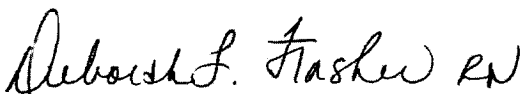
5. If the terms of this Stipulation are not acceptable to the Board, the parties shall not be bound by the contents of this Stipulation, and the matter shall then be returned to the Division

of Legal Services and Compliance for further proceedings. In the event that the Stipulation is not accepted by the Board, the parties agree not to contend that the Board has been prejudiced or biased in any manner by the consideration of this attempted resolution.

6. The parties to this Stipulation agree that the attorney or other agent for the Division of Legal Services and Compliance and any member of the Board ever assigned as an advisor in this investigation may appear before the Board in open or closed session, without the presence of Licensee or Licensee's attorney, for purposes of speaking in support of this agreement and answering questions that any member of the Board may have in connection with deliberations on the Stipulation. Additionally, any such advisor may vote on whether the Board should accept this Stipulation and issue the attached Final Decision and Order for Remedial Education.

7. Licensee is informed that should the Board adopt this Stipulation, the Board's Final Decision and Order for Remedial Education is a public record and will be published in accordance with standard Department procedure.

9. The Division of Legal Services and Compliance joins Licensee in recommending the Board adopt this Stipulation and issue the attached Final Decision and Order for Remedial Education.



Deborah Lee Frasher, R.N., A.P.N.P., Licensee  
10700 Bales Avenue  
Kansas City, MO 64137-1267  
License nos. 83006-30, 2586-33

1-18-2018

Date



Yolanda McQuinn, Attorney  
Division of Legal Services and Compliance  
P.O. Box 7190  
Madison, WI 53707-7190

1/22/18  
Date