

## WISCONSIN DEPARTMENT OF SAFETY AND PROFESSIONAL SERVICES



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The status of an appeal may be found on court access websites at:

<http://ccap.courts.state.wi.us/InternetCourtAccess> and <http://www.courts.state.wi.us/wscga>

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STATE OF WISCONSIN  
BEFORE THE DEPARTMENT OF SAFETY AND PROFESSIONAL SERVICES

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IN THE MATTER OF DISCIPLINARY  
PROCEEDINGS AGAINST

ISAAC R. WILLINGHAM,  
RESPONDENT.

:  
:  
: FINAL DECISION AND ORDER  
:  
:

0004928

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Division of Legal Services and Compliance Case No. 15 RSG 015

The parties to this action for the purpose of Wis. Stat. § 227.53 are:

Isaac R. Willingham  
2501 W. McKinley Ave., Apt. 2  
Milwaukee, WI 53205

Wisconsin Department of Safety and Professional Services  
P.O. Box 8368  
Madison, WI 53708-8368

Division of Legal Services and Compliance  
Wisconsin Department of Safety and Professional Services  
P.O. Box 7190  
Madison, WI 53707-7190

The parties in this matter agree to the terms and conditions of the attached Stipulation as the final disposition of this matter, subject to the approval of the Wisconsin Department of Safety and Professional Services (Department). The Department has reviewed this Stipulation and considers it acceptable.

Accordingly, the Department adopts the attached Stipulation and makes the following Findings of Fact, Conclusions of Law and Order.

FINDINGS OF FACT

1. Respondent Isaac R. Willingham (DOB December 16, 1991) is permitted by the State of Wisconsin as a private security person, having permit number 51734-108, first issued on February 18, 2015 and current through August 31, 2016. Isaac R. Willingham's most recent address on file with the Department is 2501 West McKinley Avenue, Apartment 2, Milwaukee, Wisconsin 53205.

2. On January 20, 2015, Respondent pled guilty to and was convicted of misdemeanor Disorderly Conduct-Domestic Abuse in Milwaukee County Circuit Court Case Number 2014CM004280.

3. The Criminal Complaint alleged that on October 15, 2014, Respondent got into an argument with his girlfriend at her home, struck his girlfriend in the head, punched three holes in the bedroom door and threw a car seat into the wall.

4. On February 16, 2015, Respondent was granted a limited permit by the Department (Order 0003752). Respondent's permit (number 51734-108) was issued with the following limitations on Respondent:

- a. show a copy of the order to his current and any future employers;
- b. arrange for his security guard supervisor(s) to provide quarterly work reports to the Department Monitor for a period of two years;
- c. report any change of employment status, residence, address or telephone number within five days of the change;
- d. report any arrest or conviction within 48 hours of the arrest or entry of conviction; and
- e. report the resolution of the pending charges in Milwaukee County Case Number 2014CM004280 within 48 hours of the resolution of the case.

5. Included in the Order Granting Limited License was a provision which stated:

Violation of any of the terms of this Order may be construed as conduct imperiling public health, safety and welfare and may result in a summary suspension of Applicant's license. The Department, in its discretion, may, in the alternative, impose additional conditions and limitations or other additional discipline for a violation of any of the terms of this Order. In the event that the Applicant fails to submit quarterly reports as ordered, Applicant's license may, in the discretion of the Department or its designee, be SUSPENDED, without further notice or hearing, until Respondent has complied with the terms of this order.

6. On March 5, 2015, Respondent was sentenced in Milwaukee County Circuit Court Case Number 2014CM004280 to 90 days in jail, stayed, placed on probation for one year, ordered to complete anger management counseling and AODA treatment, and ordered to pay restitution of \$250.

7. On June 11, 2015, Respondent reported his conviction to the Department.

8. Respondent's employer submitted work reports on June 1, 2015, August 18, 2015, November 13, 2015 and not again until prompted by the Department Monitor in July 2016.

9. Respondent failed to comply with his permit limitations.
10. In resolution of this matter, Respondent consents to the entry of the following Conclusions of Law and Order.

### CONCLUSIONS OF LAW

1. The Wisconsin Department of Safety and Professional Services has jurisdiction to act in this matter pursuant to Wis. Stat. § 440.26(6), and is authorized to enter into the attached Stipulation pursuant to Wis. Stat. § 227.44(5).

2. By the conduct described in the Findings of Fact, Respondent Isaac R. Willingham engaged in conduct reflecting adversely on his professional qualification pursuant to Wis. Admin. Code § SPS 35.01(2) by violating any law the circumstances of which substantially relate to the practice of a private security person.

3. By the conduct described in the Findings of Fact, Respondent Isaac R. Willingham violated Wis. Stat. § 440.26(4m)(b) and Wis. Admin. Code § SPS 35.01(2) by failing to notify the department in writing of the conviction within 48 hours after the entry of the judgment of conviction.

4. As a result of the above conduct, Respondent Isaac R. Willingham is subject to discipline pursuant to Wis. Stat. § 440.26(6)(a)1., 2., and 4. and Wis. Admin. Code § SPS 35.01.

### ORDER

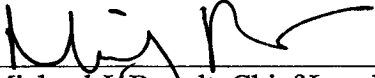
1. The attached Stipulation is accepted.
2. Respondent Isaac R. Willingham's private security person permit (number 51734-108) is **SUSPENDED** for a period of 14 days, beginning 10 days after the date of this Order.
3. Within 90 days from the date of this Order, Respondent shall pay the **COSTS** of this matter in the amount of \$428.
4. Payment of costs shall be made payable to the Wisconsin Department of Safety and Professional Services and sent to the Department Monitor at the address below:

Department Monitor  
Division of Legal Services and Compliance  
Department of Safety and Professional Services  
P.O. Box 7190, Madison, WI 53707-7190  
Telephone (608) 267-3817; Fax (608) 266-2264  
DSPSMonitoring@wisconsin.gov

5. In the event Respondent fails to timely submit payment of the costs as ordered, Respondent's permit (number 51734-108), or Respondent's right to renew his permit may, in the discretion of the Department or its designee, be **SUSPENDED**, without further notice or hearing, until Respondent has complied with payment of the costs.

6. This Order is effective on the date of its signing.

WISCONSIN DEPARTMENT OF SAFETY AND PROFESSIONAL SERVICES

By:   
\_\_\_\_\_  
Michael J. Berndt, Chief Legal Counsel  
On Behalf of the Department

9/17/16  
\_\_\_\_\_  
Date

STATE OF WISCONSIN  
BEFORE THE DEPARTMENT OF SAFETY AND PROFESSIONAL SERVICES

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IN THE MATTER OF DISCIPLINARY :  
PROCEEDINGS AGAINST :  
 : STIPULATION  
ISAAC R. WILLINGHAM, :  
RESPONDENT. :

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0004928

Division of Legal Services and Compliance Case No. 15 RSG 015

Respondent Isaac R. Willingham and the Division of Legal Services and Compliance, Department of Safety and Professional Services, stipulate as follows:

1. This Stipulation is entered into as a result of a pending investigation by the Division of Legal Services and Compliance. Respondent consents to the resolution of this investigation by Stipulation.

2. Respondent understands that by signing this Stipulation, Respondent voluntarily and knowingly waives the following rights:

- the right to a hearing on the allegations against Respondent, at which time the State has the burden of proving those allegations by a preponderance of the evidence;
- the right to confront and cross-examine the witnesses against Respondent;
- the right to call witnesses on Respondent's behalf and to compel their attendance by subpoena;
- the right to testify on Respondent's own behalf;
- the right to file objections to any proposed decision and to present briefs or oral arguments to the officials who are to render the final decision;
- the right to petition for rehearing; and
- all other applicable rights afforded to Respondent under the United States Constitution, the Wisconsin Constitution, the Wisconsin Statutes, the Wisconsin Administrative Code, and other provisions of state or federal law.

3. Respondent is aware of Respondent's right to seek legal representation and has been provided an opportunity to obtain legal counsel before signing this Stipulation.

4. Respondent agrees to the adoption of the attached Final Decision and Order by the Wisconsin Department of Safety and Professional Services (Department). The parties to the Stipulation consent to the entry of the attached Final Decision and Order without further notice, pleading, appearance or consent of the parties. Respondent waives all rights to any appeal of the Department's Order, if adopted in the form as attached.

5. If the terms of this Stipulation are not acceptable to the Department, the parties shall not be bound by the contents of this Stipulation, and the matter shall then be returned to the

Division of Legal Services and Compliance for further proceedings. In the event that the Stipulation is not accepted by the Department, the parties agree not to contend that the Department has been prejudiced or biased in any manner by the consideration of this attempted resolution.

6. The parties to this Stipulation agree that the attorney or other agent for the Division of Legal Services and Compliance may appear before the Department, without the presence of Respondent, for purposes of speaking in support of this agreement and answering questions that the Department may have in connection with deliberations on the Stipulation.

7. Respondent is informed that should the Department adopt this Stipulation, the Department's Final Decision and Order is a public record and will be published in accordance with standard Department procedure.

8. The Division of Legal Services and Compliance joins Respondent in recommending that the Department adopt this Stipulation and issue the attached Final Decision and Order.

Isaac R. Willingham  
Isaac R. Willingham, Respondent  
2501 W. McKinley Ave., Apt. 2  
Milwaukee, WI 53205  
Permit no. 51734-108

9/11/16  
Date

Sarah E. Norberg  
Sarah E. Norberg, Attorney  
Division of Legal Services and Compliance  
P.O. Box 7190  
Madison, WI 53707-7190

9.14.16  
Date