# WISCONSIN DEPARTMENT OF REGULATION & LICENSING



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STATE OF WISCONSIN BEFORE THE PHARMACY EXAMINING BOARD	
IN THE MATTER OF THE	
DISCIPLINARY PROCEEDINGS AGAINST:	
GERALD F. JENNINGS, R. Ph.	FINAL DECISION AND ORDER
RESPONDENT	LS0111141PHM
The parties to this action for the purposes of W	
Gerald F. Jennings, R.Ph.	
7235 Birchwood Dr.	
Sauk City, WI 53583	
Pharmacy Examining Board	
P.O. Box 8935	
Madison, WI 53708-8935	
Department of Regulation and Licensing	
Division of Enforcement	
P.O. Box 8935	
Madison, WI 53708-8935	
	nd conditions of the attached Stipulation as the final decision of d. The Board has reviewed this Stipulation and considers it
Accordingly, the Board in this matter adopts the	e attached Stipulation and makes the following:
FINDINGS OF FACT	

- 1. Respondent Gerald F. Jennings (dob 9/17/62) was at all times relevant to this proceeding duly licensed under the provisions of Chapter 450, Wis. Stats., to practice as a registered pharmacist in the State of Wisconsin, under license number 10919.
- 2. On 7/10/01, respondent was convicted in Iowa County Circuit Court of misdemeanor violation of §450.11(7)(a), Wis. Stats., obtaining a prescription drug by fraud. The circumstances surrounding this offense were that respondent had been taking, without consent or authority, hydrocodone products from his employing pharmacy, and self-administering them. Hydrocodone is a controlled substance.
- 3. On 5/24/00, respondent signed the following statement when he last renewed his pharmacist license: "I have completed 30 hours of ACPE-approved continuing education beginning June 1, 1998 and ending May 31, 2000, and have or will have evidence of this certification by the providing institution, which I will furnish to the Pharmacy Examining Board upon request." In fact, respondent did not have such evidence, and when evidence was requested, only 5 hours of continuing education could be demonstrated.

- A. The Wisconsin Pharmacy Examining Board has jurisdiction over this matter and authority to take disciplinary action against the Respondent pursuant to §450.10(1), Wis. Stats. and ch. Phar 10, Wis. Adm. Code.
- B. The Wisconsin Pharmacy Examining Board is authorized to enter into the attached Stipulation pursuant to §227.44(5), Wis. Stats.
- C. The facts set forth in  $\P2$ , above, constitute unprofessional conduct pursuant to  $\S450.10(1)(a)2$  and 3. and (b)3., Wis. Stats.
- D. The facts set forth in  $\P 3$ , above, constitute unprofessional conduct pursuant to  $\S 450.085(1)$  and 450.10(1)(a)2., Wis. Stats.

#### **ORDER**

NOW, THEREFORE, IT IS HEREBY ORDERED:

That the STIPULATION of the parties, attached hereto, is ACCEPTED.

IT IS FURTHER ORDERED, that respondent shall FORFEIT \$1250, to be paid within 60 days of this Order.

IT IS FURTHER ORDERED, that before the suspension imposed below is stayed, respondent shall submit proof that he has completed 25 hours of ACPE-approved continuing education, which hours shall not have been previously submitted, and which shall not be submitted as part of the continuing education requirement for the current biennium.

IT IS FURTHER ORDERED that effective on the date of this Order, the pharmacist license of respondent is SUSPENDED for a period of not less than five (5) years. The Board in its discretion may restore respondent's license to full, unlimited status only upon petition by respondent after completion of five years of practice of pharmacy in compliance with all terms and conditions of this Order, and a demonstration that respondent may practice pharmacy without condition or limitation with skill and safety to patient and public.

- 1. <u>STAY OF SUSPENSION</u>. The suspension may be STAYED for a an initial period of three months and then for subsequent periods of three months, conditioned upon compliance with the conditions and limitations outlined in paragraph 2., below.
  - a. Respondent may apply for an initial stay, and then for consecutive three (3) month extensions of the stay of suspension, which shall be granted upon acceptable demonstration of compliance with the conditions and limitations imposed on the respondent for rehabilitation and practice during the prior three (3) month period. "Three months" means until the third regular Board meeting after the meeting at which any stay of suspension is granted.
  - b. The Board may without hearing deny an application for extension of the stay, or commence other appropriate action, upon receipt of information that respondent has violated any of the terms or conditions of this Order. If the Board denies the petition by the respondent for an extension, the Board shall afford an opportunity for hearing in accordance with the procedures set forth in ch. RL 1, Wis. Adm. Code upon timely receipt of a request for hearing.
  - c. Upon a showing by respondent of successful compliance for a period of five years with the terms of paragraph 2., below, and upon a showing that respondent has made satisfactory restitution for any losses caused by the conduct described above and compliance with all other terms of this Order, the Board may grant a petition by the Respondent for return of full licensure.
  - d. The applications for extension under 1.a. and all required reports under 2.a-c. shall be due on the 20<sup>th</sup> day of the month preceding the month in which the Board will consider the request for an extension, and each three months thereafter, for the period that this Order remains in effect.
  - e. Respondent shall forthwith surrender all indicia of licensure to the Department by mail or in person, and the Department shall then issue limited licensure credentials to respondent. Respondent shall also surrender all indicia of licensure to any agent of the Department who requests them.
- 2. <u>CONDITIONS OF STAY AND LIMITATIONS</u>. The initial stay of suspension and any subsequent stay shall be conditioned upon the following terms and limitations:
  - a. <u>Non-Prescription Use of Drugs and Alcohol Prohibited</u>. Respondent shall remain free of, prescription drugs and controlled substances not prescribed by a practitioner for legitimate medical purposes. Respondent shall not consume beverage alcohol for any purpose. Respondent shall have his physician report in writing to the supervising physician or therapist under paragraph 2.b.(1) all medications

prescribed to the respondent within 3 days of such prescribing. Respondent shall in addition refrain from the consumption of over-the-counter medications or other substances which may mask consumption of controlled substances or of alcohol, or which may create false positive screening results, or which may interfere with respondent's treatment and rehabilitation.

- b. <u>Rehabilitation</u>, <u>Monitoring and Treatment Program</u>. Respondent shall obtain a comprehensive evaluation of his mental and physical health by submitting to a 4 day residential evaluation at Talbott Recovery Campus, Atlanta, GA, or such other facility and physician as may be acceptable to the Board (such acceptance not to be unreasonably withheld). The Division of Enforcement shall share its investigative file materials with the evaluators, and respondent shall sign any releases needed for such purpose. He shall then, based on the recommendations of the evaluating professionals, participate in a rehabilitation, monitoring and treatment program acceptable to the Board for the treatment of chemical abuse and dependency, and additionally if recommended by the evaluators. Such program shall consist of at least the following elements and requirements:
  - (1) <u>AODA Rehabilitation</u>. Respondent shall participate in an AODA rehabilitation program under the care and supervision of a qualified physician or therapist (hereinafter, "supervising physician or therapist"), at an accredited drug and alcohol abuse/dependency treatment facility. Respondent shall obtain from the Pharmacy Examining Board prior approval of the drug and alcohol abuse/dependency treatment facility and the supervising physician or therapist. The supervising physician or therapist shall be responsible for the Respondent's total rehabilitation program. Respondent shall immediately provide a copy of this order to his supervising physician or therapist. Respondent shall participate in and comply with all recommendations for treatment, subject to the requirements of this order.
  - (2) <u>Individual/Group Therapy</u>. The rehabilitation program shall include and respondent shall participate in individual and/or group therapy sessions for the first year of the stayed suspension upon a schedule as recommended by the supervising physician or therapist, but not less than once weekly. Such therapy shall be conducted by the supervising physician or therapist, or another qualified physician or therapist as designated by the supervising physician or therapist and acceptable to the Board. After the first year of stayed suspension, this requirement for therapy sessions may be modified only upon written petition, and a written recommendation by the supervising physician or therapist expressly supporting the modifications sought. A denial of such petition for modification shall not be deemed a denial of the license under §§ 227.01(3) or 227.42, Wis. Stats., or ch. RL 1, Wis. Adm. Code, and shall not be subject to any right to further hearing or appeal.
  - (3) <u>AA/NA Meetings</u>. Respondent shall attend Narcotics Anonymous and/or Alcoholic Anonymous meetings or an equivalent program for recovering professionals, upon a frequency as recommended by the supervising physician or therapist, but not less than one meeting per week. Attendance of Respondent at such meetings shall be verified and reported monthly to the supervising physician or therapist.
  - (4) <u>Drug and alcohol monitoring.</u> Within thirty (30) days from the date of the signing of this Order the Respondent shall enroll and begin participation in a drug and alcohol monitoring program which is approved by the department pursuant to Wis. Adm. Code § RL 7.11, ("Approved Program").
    - (a) The Department Monitor, Board or Board designee shall provide to the Respondent a list of Approved Programs, however, the Respondent is solely responsible for timely enrollment in any such Approved Program.
    - (b) Unless otherwise ordered by the Board, the Approved Program shall require the testing of urine specimens at a frequency of not less than:
      - (i) 96 times for the first year following the date Respondent resumes the practice of pharmacy, or once per week if not practicing pharmacy.
      - (ii) 72 times for the second year following the date Respondent resumes the practice of pharmacy.
      - (iii) 48 times each year for the third through fifth years following the date Respondent resumes the practice of pharmacy.
    - (c) The Department Monitor, Board or Board designee shall determine the tests to be performed upon the urine specimens.
    - (d) The Respondent shall comply with all requirements for participation in drug and alcohol monitoring established by the Approved Program, including but not limited

- (i) contact with the Approved Program as directed on a daily basis, including weekends and holidays, and;
- (ii) timely submission of urine specimens.
- (e) The Board in its discretion without a hearing and without further notice to the Respondent may modify this Order to require the submission of hair or breath specimens or that any urine or hair specimen be furnished in a directly witnessed manner.
- (f) All expenses of enrollment and participation in the Approved Program shall be borne by the Respondent. The Respondent shall keep any account for such payments current in all respects.
- (g) For purposes of further Board action under this Order it is rebuttably presumed that all confirmed positive test results are valid. Respondent has the burden of proof to establish by a preponderance of the evidence an error in collection, testing or other fault in the chain of custody which causes an invalid confirmed positive test result.
- (5) <u>Quarterly Reports</u>. Respondent shall arrange for quarterly reports from his supervising physician or therapist directly to the Board evaluating and reporting:
  - (a) A summary of Respondent's progress in his rehabilitation program to date, and all recommendations for continuing rehabilitation treatment,
  - (b) Respondent's attendance in NA/AA meetings,
  - (c) Respondent's participation in and results of his random witnessed urine and/or blood screening program.

Such quarterly reports shall be due on the dates specified under paragraph 1.d. of this Order.

- (6) <u>Immediate Reports</u>. Respondent shall self-report, and shall arrange for agreement by his supervising physician or therapist, and his employer to report immediately to the Board any conduct or condition of respondent that may constitute a danger to the public in his practice of pharmacy, and any occurrence that constitutes a failure on the part of respondent to comply with the requirements of this Order or treatment recommendations by the supervising physician or therapist, including any indications of consumption of alcohol or unauthorized use of any controlled substances, failure to appear for a urine or blood screening, notice of any positive blood and/or urine screen for alcohol or controlled substances, and any urine specimen that is below a specific gravity of 1.008.
- c. <u>Practice of Pharmacy: Limitations and Conditions</u>. Any practice of Pharmacy by respondent during the pendency of this Order shall be subject to the following terms and conditions:
  - (1) <u>Full Compliance with Order Required</u>. Respondent shall not practice as a pharmacist in any capacity unless he is in full compliance with the rehabilitation and treatment programs as specified and approved under this Order.
  - (2) <u>No Managing Pharmacist</u>. Respondent shall not be employed as or work in the capacity of a "managing pharmacist" as defined in § Phar 1.02(6), Wis. Adm. Code.
  - (3) No Pharmacist in Charge. Respondent shall not be employed as or work in the capacity of a "pharmacist in charge" as defined in § Phar 1.02(9), Wis. Adm. Code.

Terms for Modification of Prohibition on Practice as Pharmacist In Charge. Respondent may petition the Board for modification of this prohibition against practice as a pharmacist in charge after one year or 2000 hours of supervised practice and compliance by respondent with all terms and conditions of this Order. Any such petition shall be accompanied by written request of the supervising pharmacist, which shall include a complete work schedule of all pharmacists employed in the pharmacy indicating the proposed work schedule and supervision pattern for respondent. Such petition shall also include a written recommendation of the supervising physician or therapist specifically addressing the modification sought. The Board in its discretion may at any time modify any of the terms regarding practice by respondent as a pharmacist in charge, including removal of

authorization under this Order of respondent to practice as a pharmacist in charge, as the Board deems appropriate in the circumstances. Grounds for modification or removal of the authorization to practice as a pharmacist in charge may include, but shall not be limited to, change in employer, managing pharmacist or residence address of the respondent. Modification of these terms and conditions, or removal of authorization under this Order of respondent to practice as a pharmacist in charge shall not be deemed a class 1 or class 2 proceeding under §§227.01(3) or 227.42, Wis. Stats., or Ch. RL 1 or 2, Wis. Adm. Code, and shall not be subject to any right to a further hearing or appeal.

- (4) <u>Provision of Copy of Order to Employers</u>. Respondent shall provide his employer and any prospective employers (including the managing pharmacist of any pharmacy in which respondent practices) with a copy of this Stipulation and Final Decision and Order immediately upon issuance of this Order, and upon any change in employment.
- (5) <u>Quarterly Reports</u>. Respondent shall arrange for his supervising pharmacist to provide directly to the Board quarterly written reports evaluating Respondent's work performance, which shall include reports or information required under subparagraph (6) and (7) hereunder. Such reports shall be due on the dates specified in paragraph 1.d. of this Order.
- (6) <u>Monitoring of Access to Drugs</u>. Respondent shall obtain agreement from his supervising pharmacist to monitor Respondent's access to and accountability for handling of controlled substances and other abuseable prescription drugs in order to reasonably detect loss, diversion, tampering, or discrepancy relating to controlled substances and other abuseable prescription drugs. Respondent's supervisor shall include in the quarterly reports a description of Respondent's access to controlled substances and other abuseable drugs and the monitoring thereof. Any loss, diversion, tampering, or discrepancy shall be immediately reported to the Board.
- (7) <u>Controlled Substances Audits</u>. In addition to the foregoing subparagraph (6), Respondent shall obtain from his supervising pharmacist agreement to conduct a full and exact (not estimated) count of the following controlled substances in inventory immediately, and accountability audits of the following controlled substances every six months for the duration of this Order: all opioids, including synthetics. The audit shall be conducted by and certified by a licensed pharmacist other than respondent, who shall be approved by the Board. A summary of all audits required under this subparagraph shall be included in the quarterly report following the audit, however, any discrepancy or missing drugs indicated by the audits shall be immediately reported in writing to the Board.
- (8) <u>Immediate Reports</u>. Respondent shall arrange for agreement by his supervising pharmacist to immediately report to the Board and to the supervising physician or therapist any conduct or condition of Respondent that may constitute a violation of this Order or a danger to the public.
- d. <u>Consents for Release of Information</u>. Respondent shall provide and keep on file with his supervising physician/therapist and all treatment facilities and personnel current releases which comply with state and federal laws, authorizing release of all his medical and drug and alcohol counseling, treatment and monitoring records to the Pharmacy Examining Board and the Department of Regulation and Licensing, Division of Enforcement, and permitting his supervising physician/therapist and treating physicians and therapists to disclose and discuss the progress of his treatment and rehabilitation and all matters relating thereto with the Pharmacy Examining Board or its duly authorized representatives or agents. Copies of these releases shall be filed simultaneously with the Pharmacy Examining Board and the Division of Enforcement. Respondent shall also provide and keep on file with his current employer(s) current releases authorizing release of all employment records and reports regarding Respondent to the Pharmacy Examining Board and the Division of Enforcement, and authorizing his employer to discuss with the Board or its authorized agents and representatives Respondents employment history, progress and status and all matters relating thereto. Copies of these employment records releases shall be filed simultaneously with the Board and the Division of Enforcement.
- e. <u>Notification of Change of Address and Employment</u>. The Respondent shall report to the Board any change of employment status, residence address or phone number within five (5) days of any such change.
- 3. <u>COSTS AND RESTITUTION</u>. Respondent shall pay partial COSTS of this investigation under §440.22, Wis. Stats. in the amount \$100, to the Department of Regulation and Licensing, and shall make restitution for any losses caused by the conduct described in this order, within 60 days of this Order.
- 4. <u>PHARMACY OWNERSHIP PROHIBITED</u>. Respondent shall not own in whole or in part any interest in a pharmacy during the period of time this Order remains in effect.

5. <u>TERMS FOR MODIFICATION OF ORDER</u>. Following successful compliance with and fulfillment of the provisions of paragraph 2. of this Order for a period of two years, the Respondent may petition the Board, in conjunction with an application for extension of the stay of suspension, for modification of the conditions or limitations for stay of suspension. Any such petition shall be accompanied by a written recommendation of respondent's supervising physician or therapist expressly supporting the specific modifications sought. A denial of such a petition for modification shall not be deemed a denial of license under §§227.01(3), or 227.42, Wis. Stats., or Ch. RL 1, Wis. Adm. Code, and shall not be subject to any right to further hearing or appeal.

### 6. RESPONDENT RESPONSIBLE FOR COSTS AND EXPENSES OF

<u>COMPLIANCE</u>. Respondent shall be responsible for all costs and expenses of complying with this Order and for arranging any alternative means for covering such costs and expenses.

- 7. <u>BOARD/DEPARTMENT INSPECTIONS</u>. The Board or the Department in its discretion may conduct unannounced inspections and/or audits, and make copies, of pharmacy records and inventory where respondent is employed as a pharmacist.
- 8. <u>VIOLATIONS OF ORDER</u>. Violation of any of the terms of this Order or of any law substantially relating to the practice of pharmacy may result in a summary suspension of the Respondent's license; the denial of an extension of the stay of suspension or the termination of the stay; the imposition of additional conditions and limitations; or the imposition of other additional discipline, including revocation of license. Upon request of the Department Monitor or a prosecuting attorney, the Board's Monitoring Liaison or the Board Chair may terminate a stay of suspension until the next meeting of the Board, after giving respondent notice of an alleged violation and the opportunity to be heard.
- 9. <u>EFFECTIVE DATE</u>. This Order shall become effective immediately upon issuance by the Pharmacy Examining Board, except for provision 2.a., which is effective the date of signing by respondent.

Dated this November 14, 2001.

PHARMACY EXAMINING BOARD

By: John Bohlman

A Member of the Board