# WISCONSIN DEPARTMENT OF REGULATION & LICENSING



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STATE OF WISCONSIN BEFORE THE MEDICAL EXAMINING BOARD

IN THE MATTER OF DISCIPLINARY PROCEEDINGS AGAINST

:

FINAL DECISION & ORDER

BRUCE G. LIVINGSTON, D.O., RESPONDENT.

...,

The parties to this action for the purposes of sec. 227.53, Wis. Stats., are:

Bruce G. Livingston, D.O. 8123 North Tripp Skokie, IL 60076

Wisconsin Medical Examining Board P.O. Box 8935 Madison, WI 53708-8935

Department of Regulation & Licensing Division of Enforcement P.O. Box 8935 Madison, WI 53708-8935

The parties in this matter agree to the terms and conditions of the attached Stipulation as the final disposition of this matter, subject to the approval of the Board. The Board has reviewed this Stipulation and considers it acceptable.

Accordingly, the Board in this matter adopts the attached Stipulation and makes the following:

#### FINDINGS OF FACT

- 1. Bruce G. Livingston, D.O., Respondent herein, date of birth May 24, 1950, is a physician licensed and registered to practice medicine and surgery in the State of Wisconsin, pursuant to license #26419, which was granted on October 26, 1984. Respondent's last address reported to the Department of Regulation and Licensing is 8123 North Tripp, Skokie, Illinois 60076. Respondent currently resides at the Salvation Army Men's Work Release Center in Chicago, Illinois.
- 2. On January 24, 1990, Respondent was convicted in the State of Illinois of 65 counts of Medicare Fraud and mail fraud, in violation of Title 42, United States Code, sec. 1395nn and Title 18, United States Code, sec. 1341, for devising a scheme to defraud and to obtain money from Medicare and private insurance companies by false and fraudulent pretenses, representations and promises, knowing that the pretenses, representations and promises were false when made. On March 15, 1990, Respondent was sentenced to reside in and participate in the work release program of the Salvation Army Men's Work Release Center for a period of one year, was fined \$50,000, was placed on probation for a period of 4 years beginning after the term of work release imprisonment, on the condition that he perform 600 hours of community

service at the Maryville City of Youth, and that he not practice medicine for remuneration during the term of probation nor the period of work release, and was ordered to make restitution in the sum of \$100,000. A copy of the Judgment in that case is attached hereto and incorporated herein as Exhibit 1.

- 3. Respondent was convicted of a crime that is substantially related to the practice of medicine and surgery.
- 4. On or about December 17, 1987, the Department of Registration and Education of the State of Illinois entered an Order that the Certificate of Registration issued to Respondent to practice as a physician and surgeon in the State of Illinois be suspended for 2 years, beginning February 3, 1988, and thereafter be placed on probation for one year. The Order was entered pursuant to a Stipulation and Recommendation for Settlement, executed by the parties, which concluded that Respondent had violated the Illinois Medical Practice Act by submitting false billing for tests and services not rendered, not needed or rendered inadequately.
- 5. On or about July 9, 1990, the Department of Registration and Education of the State of Illinois entered an Order pursuant to an Amended Stipulation and Recommendation for Settlement, which was incorporated into and became part of the Stipulation and Recommendation for Settlement entered on or about December 17, 1987. The 1990 Order provided that Respondent's license to practice as a physician and surgeon in the State of Illinois shall continue on probation, with the period of probation to run concurrently with the United States District Court's probationary term, due to terminate on April 2, 1995. The 1990 Order also prohibited Respondent from engaging in the practice of medicine for remuneration during the probationary period and imposed additional terms and conditions upon Respondent. A copy of the Order and Amended Stipulation and Recommendation for Settlement is attached hereto and incorporated herein as Exhibit 2.
- 6. On or about June 27, 1988, the Medical Licensing Board of Indiana entered an Order that Respondent's license be suspended indefinitely and that Respondent not have a right to petition for reinstatement of his medical license until such time that he can show by clear and convincing evidence that his license to practice medicine in the State of Illinois has been fully reinstated without any restrictions.
- 7. On or about September 14, 1988, the Board of Osteopathic Examiners of the State of California issued an Order to revoke the license of Respondent, effective October 14, 1988.
- 8. Respondent has agreed to voluntarily surrender his license to practice medicine and surgery in the State of Wisconsin. Respondent has also agreed that the terms outlined in the Order shall govern any reapplication for licensure by Respondent in the future.

#### CONCLUSIONS OF LAW

- 1. The Wisconsin Medical Examining Board has jurisdiction over this matter pursuant to sec. 448.02(3), Wis. Stats.
- 2. The Wisconsin Medical Examining Board is authorized to enter into the attached Stipulation pursuant to secs. 227.44(5) and 448.02(5), Wis. Stats.

- 3. Respondent's conviction of a crime substantially related to the practice of medicine and surgery, as set forth in paragraphs 2 and 3 of the Findings of Fact, constitutes unprofessional conduct within the meaning of sec. 448.02(3), Wis. Stats. and sec. MED 10.02(2)(r), Wis. Adm. Code.
- 4. Respondent's conduct, as set forth in paragraphs 4-7 of the Findings of Fact, constitutes having a license granted by another state to practice medicine and surgery or treat the sick limited, restricted, suspended or revoked or having been subject to other disciplinary action by the licensing authority thereof, and thereby is unprofessional conduct within the meaning of sec. 448.02(3), Wis. Stats. and sec. MED 10.02(2)(q), Wis. Adm. Code.

#### ORDER

NOW, THEREFORE, IT IS HEREBY ORDERED that the attached Stipulation is accepted.

IT IS FURTHER ORDERED, effective the date of this Order, that the Wisconsin Medical Examining Board accepts the voluntary surrender of Dr. Bruce G. Livingston's license to practice medicine and surgery in the State of Wisconsin.

IT IS FURTHER ORDERED that Dr. Livingston shall not reapply for a license to practice medicine and surgery in the State of Wisconsin until he has successfully completed all of the terms of the sentence imposed upon him by the United States District Court, Northern District of Illinois, for his conviction of 65 counts of Medicare Fraud and mail fraud.

IT IS FURTHER ORDERED that Dr. Livingston shall not reapply for a license to practice medicine and surgery in the State of Wisconsin until he has successfully completed all of the terms and conditions of the Order entered by the Illinois Department of Registration and Education on July 9, 1990, and until Dr. Livingston's license has been fully reinstated without any restrictions by the Illinois Department of Registration and Education.

IT IS FURTHER ORDERED that if the requirements of the two preceding paragraphs are satisfied and if Dr. Livingston reapplies for a license to practice medicine and surgery in the State of Wisconsin, then all of the following conditions apply:

- 1. Dr. Livingston shall successfully complete any requirements for original licensure in effect at the time of his reapplication for licensure.
- 2. Dr. Livingston shall provide evidence satisfactory to the Board of his rehabilitation from the conduct found herein and that he, therefore, is capable of practicing medicine and surgery without presenting any danger, either physical or financial, to the people of the State of Wisconsin. Such evidence may include, but not be limited to, information concerning any community service work performed by Dr. Livingston in addition to the community service work he was required to perform pursuant to the sentence imposed upon him by the United States District Court on March 15, 1990, and any educational courses successfully completed or any work

undertaken subsequent to March 15, 1990, that demonstrate Dr. Livingston's rehabilitation from the conduct found herein. Such evidence may be considered by the Board in determining whether Dr. Livingston has been rehabilitated, but shall not be conclusive evidence for purposes of the Board's determination.

- 3. Dr. Livingston shall provide evidence satisfactory to the Board of his current competence to practice medicine and surgery and that he therefore is capable of practicing medicine and surgery without presenting any danger to the people of the State of Wisconsin. Such evidence may include, but not be limited to, information concerning the amount and type of medical practice which Dr. Livingston has engaged in since March 15, 1990, whether performed for remuneration (after April 2, 1995) or not for remuneration (up until April 2, 1995) and the number and type of continuing medical education courses successfully completed since March 15, 1990. Such evidence may be considered by the Board in determining whether Dr. Livingston is currently competent to practice medicine and surgery, but shall not be conclusive evidence for purposes of the Board's determination.
- 4. Dr. Livingston shall provide evidence satisfactory to the Board that the purposes of deterrence have been served by the discipline imposed to date upon Dr. Livingston, such that the public health, welfare and safety is not endangered by granting Dr. Livingston's application for relicensure. Such evidence may include, but not be limited to, information that the discipline imposed to date upon Dr. Livingston is substantially equivalent to the type of discipline imposed by the Medical Examining Board upon Respondents in previous cases in which the conduct found by the Board was substantially similar to the conduct found herein. Such evidence may be considered by the Board in determining whether the purposes of deterrence have been served by the discipline imposed to date upon Dr. Livingston, but shall not be conclusive evidence for purposes of the Board's determination.
- 5. The Board may restore Dr. Livingston's license to practice medicine and surgery, on such terms and conditions as it deems appropriate, pursuant to sec. 448.02(6), Wis. Stats.

Dated at Madison, Wisconsin this II day of Conquest, 1990.

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H. Mowat Waldren, Jr., M.D., Chairman

Wisconsin Medical Examining Board

MPM:JMO:jrb ATY-1180 IN THE MATTER OF DISCIPLINARY PROCEEDINGS AGAINST

STIPULATION

BRUCE G. LIVINGSTON, D.O., RESPONDENT.

It is hereby stipulated between Bruce G. Livingston, D.O., Respondent herein, and Judith Mills Ohm, attorney for the Wisconsin Department of Regulation and Licensing, Division of Enforcement, as follows:

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- 1. Bruce G. Livingston, D.O., date of birth May 24, 1950, is a physician licensed and registered to practice medicine and surgery in the State of Wisconsin, pursuant to license #26419, which was granted on October 26, 1984.
- 2. Dr. Livingston currently resides at the Salvation Army Men's Work Release Center and is prohibited, by Order of the United States District Court, Northern District of Illinois, from practicing medicine for remuneration until April 3, 1995.
- 3. A Disciplinary Complaint against Dr. Livingston is pending before the Wisconsin Medical Examining Board. Dr. Livingston withdraws his Answer to that Complaint and admits all of the allegations of the Complaint, a copy of which is attached hereto and incorporated herein.
- 4. Dr. Livingston is aware of and understands each of his rights, including the right to a hearing on the allegations against him, at which time the State has the burden of proving the allegations by a preponderance of the evidence; the right to confront and cross-examine the witnesses against him; the right to call witnesses on his behalf and to compel their attendance by subpoena; the right to testify in his own behalf; the right to file objections to any proposed decisions and to present briefs or oral arguments to the officials who are to render the final decision; the right to petition for a rehearing; the right to appeal a final decision to the Wisconsin court system; and all other rights afforded him under the United States Constitution, the Wisconsin Constitution and the Wisconsin Statutes and the Wisconsin Administrative Code.
- 5. Dr. Livingston freely, voluntarily, and knowingly waives each and every one of the rights set forth in paragraph 4 above.
- 6. Dr. Livingston hereby voluntarily surrenders his license to practice medicine and surgery in the State of Wisconsin.
- 7. Dr. Livingston hereby agrees that he shall not reapply for a license to practice medicine and surgery in the State of Wisconsin until he has successfully completed all of the terms of the sentence imposed upon him by the United States District Court, Northern District of Illinois, for his conviction of 65 counts of Medicare Fraud and mail fraud and until his license to practice medicine and surgery in the State of Illinois has been fully reinstated without any restrictions.

- 8. Dr. Livingston further agrees that if he ever reapplies for a license to practice medicine and surgery in the State of Wisconsin, then all of the conditions outlined in the attached Final Decision and Order shall apply.
- 9. For the purposes of this Stipulation, Dr. Livingston agrees that the Wisconsin Medical Examining Board may make and enter the attached Final Decision and Order without prior notice to any party.
- 10. The parties to this Stipulation and the Board Advisor may appear before the Wisconsin Medical Examining Board to argue in favor of acceptance of this Stipulation and the issuance of the attached Final Decision and Order.
- 11. If any term or condition of this Stipulation and proposed Final Decision and Order is not approved by the Wisconsin Medical Examining Board, then no term of this Stipulation and attached Final Decision and Order shall be binding in any manner on any party.
- 12. This Stipulation may be submitted directly to the Wisconsin Medical Examining Board and need not be submitted to Ruby Jefferson-Moore, the hearing examiner appointed in this matter.

Dated this \_\_\_\_ day of July, 1990.

Bruce G. Livingston, D.O.

Respondent

Dated this 26th day of July, 1990.

Jøglith Mills Ohm

Attorney For Complainant

Department of Regulation & Licensing

Division of Enforcement

JMO:jrb
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THE DEFENDANT IS CONVICTED OF THE OFFENSE(S) OF: Knowingly, wilfully and unlawfully causing mail to be delivered in furtherance of a scheme to defraud, and making false statements of material fact in applications for payment of funds;

The defendant is acquitted and discharged as to this/these count(s).

In violation of Title 18, United States Code, Section 1341 and Title 42, United States Code, Section 1395nn, as charged in counts 1 to 41, 44 to 56, 58 to 67 and 69 of the superseding indictment.

IT IS THE JUDGMENT OF THIS COURT THAT: The defendant is hereby committed to the custody of the Attorney General or his authorized representative for a period of ONE (1) YEAR on each of counts 1 to 35, to run concurrently with each other. The defendant shall reside in and participate in the work release program of the Salvation Army Men's Work Release Center.

IT IS FURTHER ORDERED that the defendant is fined in the sum of \$50,000 on each of counts 1to 41, 44 to 56, 58 to 67 and 69. Fine to run concurrently for a total fine of \$50,000.

Imposition of sentence on counts 36 to 41, 44 to 56, 58 to 67, and 69 of the indictment is hereby suspended and the defendant placed on probation for a period of FOUR (4) YEARS, to run concurrenltly with each other. Such period of probation to be consecutive to the term of work release imprisonment imposed on counts 1 to 35, and on condition that he perform 600 hours of community service at the Maryville City of Youth, and that he not practice medicine for remuneration during the term of probation, nor during the period of work release.

IT IS FURTHER ORDERED that the defendant make restitution in the sum of \$100,000. IT IS FURTHER ORDERED that execution of sentence is stayed to A pril 3, 1990 at 9:00 AM. In addition to any conditions of probation imposed above, IT IS ORDERED that the conditions of probation set out on the reverse of this judgment are imposed. Mar 19 640

#### STATE OF ILLINOIS

#### DEPARTMENT OF PROFESSIONAL REGULATION

DEPARTMENT OF PROFESSIONAL	REGULATION	)		
of the State of Illinois,	Complainant	)		
v .		)	No.	86-823
BRUCE G. LIVINGSTON, D.O.		)		
License No. 036-056940,	Respondent	)		

#### ORDER

This matter having come before the Medical Disciplinary
Board of the Department of Professional Regulation of the State of
Illinois, and the Medical Disciplinary Board, having approved an
Amended Stipulation and Recommendation for Settlement submitted by
the parties;

NOW, THEREFORE, I, KEVIN K. WRIGHT, DIRECTOR OF THE DEPARTMENT OF PROFESSIONAL REGULATION of the State of Illinois, do hereby adopt the Amended Stipulation and Recommendation for Settlement approved by the Medical Disciplinary Board in this matter.

IT IS THEREFORE ORDERED that the Certificate of Registration, License No. 036-056940, heretofore issued to Bruce Livingston, D.O., to carry on the practice of medicine in the State of Illinois is placed on Probation in accordance with the Amended Stipulation and Recommendation for Settlement which is attached hereto and incorporated herein.

DATED THIS 9th DAY OF July, 1	9_90_	_•
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DEPARTMENT OF PROFESSIONAL REGULATION of the State of Illinois

KEVIN K. WRIGHT

DIRECTOR

KKW: JB: vat

#### STATE OF ILLINOIS

#### DEPARTMENT OF PROFESSIONAL REGULATION

DEPARTMENT OF PROFESSIONAL	REGULATION	)		
of the State of Illinois,	Complainant	)		
${f v}$ .		)	No.	86-823
BRUCE G. LIVINGSTON, D.O.		)		
License No. 036-056940,	Respondent	)		

#### AMENDED STIPULATION AND RECOMMENDATION FOR SETTLEMENT

The Department by Jamie Burman, its attorney, and Bruce Livingston, D. O., Respondent, by Ralph M. Schelly, his attorney, submit the following Stipulation and Recommendation for Settlement to the Medical Disciplinary Board for its approval and favorable recommendation to the Director.

#### AMENDED STIPULATION OF FACTS

- On March 20, 1987, the Department filed an Amended Complaint against Respondent, alleging eight (8) counts of misdiagnosis and false billing for tests and services not rendered, not needed, or rendered inadequately, in violation of the Medical Practice Act, Illinois Revised Statutes, (1983), Chapter 111, paragraph 4433 (5), 4433 (25), and 4433 (21).
- 2. On December 17, 1987, the Department and the Respondent entered into a Stipulation and Recommendation for Settlement (Docket No. 86-823) whereby the Respondent's license as a physician and surgeon was suspended for a period of two (2) years, followed by probation for a period of one (1) year.
- The period of suspension on Respondent's license as a physician and surgeon was terminated on February 3,

- 1990 and the one (1) year probationary period became effective.
- 4. On January 24, 1990, Respondent was convicted in the U.S. District Court of sixty-five (65) counts of mail fraud and making false statements of material fact in applications for payment of funds. On March 15, 1990, Respondent was sentenced on thirty-five (35) counts to one (1) year probation and work release imprisonment. On the remaining counts, Respondent was sentenced to four (4) years probation, to run concurrently, with the condition of six hundred (600) hours of community service at the Maryville City of Youth and the condition that Respondent not practice medicine for remuneration during the term of probation. Further, Respondent was ordered to make restitution in the amount of One-Hundred Fifty Three Thousand Two Hundred Fifty (\$153,250) Dollars.
- 5. Respondent was required by the Stipulation and Recommendation dated December 17, 1987, to appear before the Medical Disciplinary Board at the beginning of the probationary period in order for the Medical Disciplinary Board to impose reasonable monitoring requirements during the probationary term.
- 6. On April 4, 1990, Respondent appeared before the Medical Disciplinary Board. Respondent was represented by counsel, Ralph M. Schelly.
- 7. In light of the action taken by the U.S. District Court, the Department and the Respondent have agreed

- to Amend the Stipulation and Recommendation dated December 17, 1987.
- 8. The Amended Stipulation and Recommendation shall be incorporated into, and considered a part of, the prior Stipulation and Recommendation for Settlement.
- 9. Respondent is fully aware that this Stipulation and Recommendation for Settlement must be approved by the Medical Disciplinary Board. In the event it is not approved by the Medical Disciplinary Board, the parties' execution of this Stipulation and Recommendation shall not be admissible in any proceeding.
- 10. Respondent has been advised that he has the right to file for a rehearing of the matter within twenty (20) days of the Medical Disciplinary Board's action in this case. Respondent hereby waives such a right to a rehearing if this Stipulation and Recommendation is approved.
- 11. Respondent has been advised that he has a right to administrative review of the Order entered by the Director in this case. Respondent hereby waives such right to review if this Stipulation and Recommendation is approved.

### AMENDED RECOMMENDATION FOR SETTLEMENT

12. In the interest of a prompt and just settlement in this matter in a manner consistent with the public interest and in light of the responsibilities of the Medical Disciplinary Board, the Department and the

Respondent offer the following program for approval by the Medical Disciplinary Board. This Recommendation shall be considered to be an integrated package such that approval of this Recommendation without change is necessary.

- 13. Upon notification that the Recommendation has been approved and that the Director has entered an Order adopting the Recommendation of the Medical Disciplinary Board, Respondent agrees;
  - A. Respondent's license to practice as a physician and surgeon in the State of Illinois, license No. 036-056940, shall continue on probation. The Respondent's probation shall run concurrently with the U.S. District Court's probationary term, which is presently set to terminate on April 2, 1995.
  - B. During the probationary period, Respondent shall not engage in the practice of medicine for remuneration.
  - C. During the probationary period, Respondent shall submit quarterly reports notifying the Department of all activities which comprise the practice of medicine including, but not limited to, all charitable and community organizations at which Respondent practices medicine as well as any medical care rendered to family members. The quarterly reports shall include all medical employment and shall verify that Respondent is not engaged in the practice of medicine for

remuneration. The quarterly report shall set forth Respondent's current duties and responsibilities at each place of employment.

All reports shall be submitted to the Probation Compliance Unit, Attention: Al Cutler, 100 West Randolph Street, Suite 9-300, Chicago, Illinois 60601.

- D. During the probationary period, Respondent shall submit quarterly reports from the Supervisor or Program Director from each location or clinic in which Respondent is employed as a physician. The quarterly reports shall set forth the Respondent's duties and responsibilities as well as verify that the services performed are not for remuneration.
- E. Respondent shall complete fifty (50) hours of continuing medical education each year during the probationary period. The continuing medical education courses shall be AMA or AOA approved.

  Respondent shall submit documentation of completion of said courses to the Probation Compliance Unit.
- F. Upon the termination of the U.S. District Court probationary period, Respondent shall submit documentation to the Department that said probation has been satisfactorily terminated. At the termination of the Court's probationary period and the Department's receipt of such

- documentation, the Respondent may resume the practice of medicine with full rights and privileges.
- G. That the Respondent shall provide a copy of this Order to the Chief Executive Officer and President of the Medical Staff of any and all Hospitals where the Respondent currently holds privileges, or at any Hospital where he has either made application or where he makes application during the probationary period. The Respondent shall also be required to provide a copy of this Order to Chief Executive Officer of any and all medical associations in which he currently holds membership or where he plans to make application during the term of probation. The Respondent shall further provide written proof of said notification to the Department of Professional Regulation within two (2) weeks after the effective date of this Order.
- H. Any violation by Respondent of the terms and conditions of this Stipulation and Recommendation shall be grounds for the Department to file a Complaint to take disciplinary action against the Respondent's license to practice as a physician and surgeon in the State of Illinois.
- I. This Amended Stipulation and Recommendation shall become effective on the date it is approved by the Director of the Department.

The foregoing Stipulation and Recommendation for Settlement
is approved by the Medical Disciplinary Board as its decision
this 20 day of June, 19 90 The Medical
Disciplinary Board concludes that Respondent has violated the
Medical Practice Act and hereby recommends that the Director approve
the Recommendation set forth herein by issuing an appropriate Order.
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DATE Chairman of the Medical Disciplinary Board
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#### NOTICE OF APPEAL INFORMATION

(Notice of Rights for Rehearing or Judicial Review, the times allowed for each and the identification of the party to be named as respondent)

The following notice is served on you as part of the final decision:

#### 1. Rehearing.

Any person aggrieved by this order may petition for a rehearing within 20 days of the service of this decision, as provided in section 227.49 of the Wisconsin Statutes, a copy of which is attached. The 20 day period commences the day after personal service or mailing of this decision. (The date of mailing of this decision is shown below.) The petition for rehearing should be filed with the State of Wisconsin Medical Examining Board.

A petition for rehearing is not a prerequisite for appeal directly to circuit court through a petition for judicial review.

#### 2. Judicial Review.

Any person aggrieved by this decision has a right to petition for judicial review of this decision as provided in section 227.53 of the Wisconsin Statutes, a copy of which is attached. The petition should be filed in circuit court and served upon the State of Wisconsin Medical Examining Board.

within 30 days of service of this decision if there has been no petition for rehearing, or within 30 days of service of the order finally disposing of the petition for rehearing, or within 30 days after the final disposition by operation of law of any petition for rehearing.

The 30 day period commences the day after personal service or mailing of the decision or order, or the day after the final disposition by operation of the law of any petition for rehearing. (The date of mailing of this decision is shown below.) A petition for judicial review should be served upon, and name as the respondent, the following: the State of Wisconsin Medical Examining Board.

The date of mailing of this decision is September 4, 1990	The	date	of	mailing	of	this	decision	is	September	4.	1990		
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