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STATE OF WISCONSIN
DEPARTMENT OF REGULATION AND LICENSING

IN THE MATTER OF DISCIPLINARY PROCEEDINGS AGAINST J.D. WELLS, AND CURTISS INTERNATIONAL DETECTIVE AGENCY, INC., RESPONDENTS.	:	FINAL DECISION AND ORDER

The parties to this action for the purpose of Wis. Stats. Sec. 227.53 are:

John D. Wells
6335 South 20th Street, Unit 25
Oak Creek, Wisconsin 53154

Curtiss International Detective Agency, Inc.
6876 South 13th Street
Oak Creek, Wisconsin 53154

Department of Regulation and Licensing
Division of Enforcement
P.O. Box 8935
Madison, WI 53708-8935

The parties in this matter agree to the terms and conditions of the attached Stipulation as the final decision of this matter, subject to the approval of the Department of Regulation and Licensing ("Department"). The Department has reviewed this Stipulation and considers it acceptable.

Accordingly, the Department adopts the attached Stipulation and makes the following:

FINDINGS OF FACT

1. Respondent John D. Wells ("Wells"), 6335 South 20th Street, Oak Creek, Wisconsin 53154, was at all times relevant to the facts set forth herein a private detective licensed in the State of Wisconsin pursuant to license #5352, having been so licensed since September 2, 1980.

2. Curtiss International Detective Agency, Inc. ("Curtiss"), 6876 South 13th Street, Oak Creek, Wisconsin 53154, was at all times relevant to the facts set forth herein a private detective agency licensed in the State of Wisconsin pursuant to license #5182, having been so licensed since July 9, 1979.

3. Prior to its incorporation on or about January 1, 1988, Curtiss was previously known as J.D. Wells and Associates, d/b/a Lakeside Private Security Police and Curtiss International

Detective Agency.

4. To reflect its name change, Curtiss filed an amended application for private detective agency license, signed by Wells in his capacity as President of Curtiss on or about August 11, 1988, in which Curtiss represented that it was engaged solely in the investigative business and would carry insurance for liability coverage.

5. Gerald Pate, Jr., ("Pate") sought the services of a private detective to locate Marshall Harris.

6. After learning of Curtiss through the yellow pages, Pate contacted Wells to perform the desired investigation.

7. In exchange for payment of $150.00 from Pate, Wells promised to determine the whereabouts of a Marshall Harris within less than a week.

8. Wells returned to Pate, all monies paid in connection with the instant "services".

9. Wells failed to provide Pate a detailed account of the investigation in writing or otherwise.

10. At the time Pate engaged the services of Wells and Curtiss, Curtiss held itself out to the public as a private detective agency without maintaining liability coverage required by law.

11. Respondent Wells agrees (a) not to renew his private detective license (#5352) which expired on August 31, 1990, (b) not to apply for licensure as a private detective in the State of Wisconsin for a period of Thirty Six (36) months from the date of this Final Decision and Order, and then only if he successfully completes all of the requirements imposed on a new applicant for private detective license, demonstrates to the Department that he is fit to practice as a private detective, and provides evidence that he is properly insured.

12. In the absence of a private detective license, Respondent Wells may be engaged for compensation to provide information obtained from commercially available data banks, but he shall not (a) act, use the title or otherwise represent that he is a private detective, private investigator or special investigator, (b) be engaged for compensation to investigate the matters set forth in Sec. RL 30.02 (12), Wis. Adm. Code, nor (c) act as an undercover private security person.

13. Respondent Curtiss agrees (a) not to renew its private detective agency (#5182) which expired on August 31, 1990, with Respondent Wells as the owner/operator or principal agent and (b)

not to practice as a private detective agency in the State of Wisconsin with Respondent Wells as the owner/operator or principal agent.

14. Respondent Wells may sell the name and business of Curtiss at any time. The purchaser may obtain a license and/or renew the license assuming all other prerequisits have been met.

CONCLUSIONS OF LAW

1. The Department of Regulation and Licensing has jurisdiction to act in this matter pursuant to Sec. 440.26 (6), Wis. Stats.

2. The Department of Regulation and Licensing is authorized to enter into the attached Stipulation pursuant to Sec. 227.44(5), Wis. Stats.

3. Respondents John D. Wells and Curtiss International Detective Agency, Inc. have violated:

a. Sec. RL 35.01(14), Wis. Adm. Code, by failing to provide a client with an accurate written account of services within a reasonable period of time after having been requested to do so by a client.

b. Sec. RL 35.01(11), Wis. Adm. Code, by failing to maintain a bond or liability policy for the period of licensure required by Sec. 440.26, Wis. Stats.

ORDER

NOW, THEREFORE, IT IS HEREBY ORDERED, that the attached Stipulation is accepted.

IT IS FURTHER ORDERED, that all rights and privileges conferred by the private detective license (#5352) issued to Respondent John D. Wells be terminated as of the date of this Final Decision and Order; that Respondent John D. Wells not practice as private detective in the State of Wisconsin unless and until he is licensed, except that he may carry on the activity described paragraph 12 of the Findings of Fact without being so licensed; and that Respondent John D. Wells not apply for licensure as a private detective in the State of Wisconsin for a period of Thirty Six (36) months from the date of this Final Decision and Order, and then only if he successfully completes all of the requirements imposed on a new applicant for private detective license, demonstrates to the Department that he is fit to practice as a private detective, and provides evidence that he is properly insured.

IT IS FURTHER ORDERED, that all rights and privileges conferred by the private detective agency license (# 5182) issued

to Respondent Curtiss Internation Detective Agency, Inc. with Respondent Wells as owner/operator or principal agent, be terminated as of the date of this Final Decision and Order. That Respondent Wells may sell the name and business of Curtiss at any time. The purchaser may obtain a license and/or renew the license of Curtiss assuming all other prerequisites have been met.

IT IS FURTHER ORDERED, that within Ten (10) days of the date of this Final Decision and Order, Respondents John D. Wells and Curtiss International Detective Agency, Inc. surrender to the Department of Regulation and Licensing all expired licenses and certificates issued to them.

IT IS FURTHER ORDERED, that the formal disciplinary action be, and hereby is, dismissed.

Dated this 31st day of January, 1991.

DEPARTMENT OF REGULATION AND LICENSING

by: Marlene A. Crump

STATE OF WISCONSIN
DEPARTMENT OF REGULATION AND LICENSING

IN THE MATTER OF DISCIPLINARY PROCEEDINGS AGAINST J.D. WELLS, AND CURTISS INTERNATIONAL DETECTIVE AGENCY, INC., RESPONDENTS.	:	STIPULATION

It is hereby stipulated between John D. Wells, personally on his own behalf; Curtiss International Detective Agency, Inc., by a duly authorized representative; and the Department of Regulation and Licensing ("Department"), Division of Enforcement by its Attorney Richard Castelnuovo, as follows:

1. This Stipulation is entered in connection with a formal disciplinary proceeding against John D. Wells ("Wells") and Curtiss International Detective Agency, Inc. ("Curtiss") (collectively referred to as "Respondents") commenced by the Division of Enforcement. Respondents consent to the resolution of this matter by Stipulation and without further proceedings.

2. Respondents are aware and understand their rights with respect to disciplinary proceedings, including the right to a statement of the allegations against them; a right to a hearing at which time the State has the burden of proving those allegations; the right to confront and cross-examine the witnesses against them; the right to call witnesses on their behalf and to the right to file objections to any proposed decision and to present briefs or oral arguments to the officials who are to render the final decision; the right to petition for rehearing; and all other applicable rights afforded to them under the United States Constitution, the Wisconsin Constitution, the Wisconsin Statutes, and the Wisconsin Administrative Code.

3. Respondents voluntarily and knowingly waive the rights set forth in paragraph 2 above, on the condition that all of the provisions of this Stipulation are approved by the Department.

4. Respondents are aware of their right to seek legal representation and have obtained legal advice prior to execution of this Stipulation.

5. Respondent Wells agrees (a) not to renew his private detective license (# 5352) which expired on August 31, 1990, (b) not to practice as private detective in the State of Wisconsin unless and until he is licensed, and (c) not to apply for licensure as a private detective in the State of Wisconsin for a period of

Thirty Six (36) months from the date of Final Decision and Order, and then only if he successfully completes all of the requirements imposed on a new applicant for private detective license, demonstrates to the Department that he is fit to practice as a private detective, and provides evidence that he is properly insured.

6. In the absence of a private detective license, Respondent Wells may be engaged for compensation to provide information obtained from commercially available data banks, but he shall not (a) act, use the title or otherwise represent that he is a private detective, private investigator or special investigator, (b) be engaged for compensation to investigate the matters set forth in Sec. RL 30.02 (12), Wis. Adm. Code, nor (c) act as an undercover private security person.

7. Respondent Curtiss may be sold and licensed, providing Respondent Wells is not the owner/operator or a principal agent of Curtiss.

8. Respondent Curtiss agrees (a) not to renew Curtiss' private detective agency license (# 5182) which expired on August 31, 1990, with Respondent Wells as the owner/operator or principal agent and (b) not to practice as a private detective agency in the State of Wisconsin with Respondent Wells as the owner/operator or principal agent. Respondent Wells may sell the name and business of Curtiss at any time. The purchaser may obtain a license and/or renew the license of Curtiss assuming all other prerequisites have been met.

9. With respect to the attached Final Decision and Order, Respondents do not admit and specifically deny, the matters alleged in the Complaint and set forth in the "Findings of Fact" and Conclusions of Law" and "Order" of the Department, but agree for the sole and exclusive purpose of resolving this matter to permit the Department to make the findings set forth in the Findings of Fact, reach the conclusions set forth in the Conclusions of Law, and impose conditions and limitations on Respondents' licensure consistent with their agreement. The parties agree that the terms and conditions of the "Stipulation" and "Findings of Fact" and "Conclusions of Law" and "Order" may be used for no other purpose than for resolution of the complaint filed herein.

10. If the terms of this Stipulation are not acceptable to the Department, the parties shall not be bound by the contents of this Stipulation or the proposed Final Decision and Order, and the matter shall be returned to the Division of Enforcement for further proceedings. In the event that the Stipulation is not accepted by the Department, the parties agree not to contend that the Department has been prejudiced or biased in any manner by the consideration of this attempted resolution.

11. If the Department accepts the terms of this Stipulation, the parties to the Stipulation consent to the entry of the attached Final Decision and Order without further notice, pleading, appearance or consent of the parties.

12. Respondents agree that complainant's attorney, Richard M. Castelnuovo, may appear at any deliberative meeting of the Department with respect to this Stipulation but that appearance is limited to statements solely in support of the Stipulation and for no other purpose.

13. The Division of Enforcement join Respondents in recommending that the Department adopt this Stipulation and issue the attached Final Decision and Order.

John D. Wells	JAN 28, 1991 Date
Curtiss International Detective Agency, Inc. By: JOHN D. WELLS Title: PRESIDENT	JAN 28, 1991 Date
Richard M. Castelnuovo, Attorney Division of Enforcement	January 30, 1991 Date

NOTICE OF APPEAL INFORMATION

(Notice of Rights for Rehearing or Judicial Review, the times allowed for each and the identification of the party to be named as respondent)

The following notice is served on you as part of the final decision:

1. Rehearing.

Any person aggrieved by this order may petition for a rehearing within 20 days of the service of this decision, as provided in section 227.49 of the Wisconsin Statutes, a copy of which is attached. The 20 day period commences the day after personal service or mailing of this decision. (The date of mailing of this decision is shown below.) The petition for rehearing should be filed with the State of Wisconsin Department of Regulation and Licensing.

A petition for rehearing is not a prerequisite for appeal directly to circuit court through a petition for judicial review.

2. Judicial Review.

Any person aggrieved by this decision has a right to petition for judicial review of this decision as provided in section 227.53 of the Wisconsin Statutes, a copy of which is attached. The petition should be filed in circuit court and served upon the State of Wisconsin Department of Regulation and Licensing.

within 30 days of service of this decision if there has been no petition for rehearing, or within 30 days of service of the order finally disposing of the petition for rehearing, or within 30 days after the final disposition by operation of law of any petition for rehearing.

The 30 day period commences the day after personal service or mailing of the decision or order, or the day after the final disposition by operation of the law of any petition for rehearing. (The date of mailing of this decision is shown below.) A petition for judicial review should be served upon, and name as the respondent, the following: the State of Wisconsin Department of Regulation and Licensing.

The date of mailing of this decision is February 4, 1991.

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227.49 Petitions for rehearing in contested cases. (1) A petition for rehearing shall not be a prerequisite for appeal or review. Any person aggrieved by a final order may, within 20 days after service of the order, file a written petition for rehearing which shall specify in detail the grounds for the relief sought and supporting authorities. An agency may order a rehearing on its own motion within 20 days after service of a final order. This subsection does not apply to s. 17.025 (3) (e). No agency is required to conduct more than one rehearing based on a petition for rehearing filed under this subsection in any contested case.

(2) The filing of a petition for rehearing shall not suspend or delay the effective date of the order, and the order shall take effect on the date fixed by the agency and shall continue in effect unless the petition is granted or until the order is superseded, modified, or set aside as provided by law.

(3) Rehearing will be granted only on the basis of:

(a) Some material error of law.

(b) Some material error of fact.

(c) The discovery of new evidence sufficiently strong to reverse or modify the order, and which could not have been previously discovered by due diligence.

(4) Copies of petitions for rehearing shall be served on all parties of record. Parties may file replies to the petition.

(5) The agency may order a rehearing or enter an order with reference to the petition without a hearing, and shall dispose of the petition within 30 days after it is filed. If the agency does not enter an order disposing of the petition within the 30-day period, the petition shall be deemed to have been denied as of the expiration of the 30-day period.

(6) Upon granting a rehearing, the agency shall set the matter for further proceedings as soon as practicable. Proceedings upon rehearing shall conform as nearly may be to the proceedings in an original hearing except as the agency may otherwise direct. If in the agency's judgment, after such rehearing it appears that the original decision, order or determination is in any respect unlawful or unreasonable, the agency may reverse, change, modify or suspend the same accordingly. Any decision, order or determination made after such rehearing reversing, changing, modifying or suspending the original determination shall have the same force and effect as an original decision, order or determination.

227.52 Judicial review; decisions reviewable. Administrative decisions which adversely affect the substantial interests of any person, whether by action or inaction, whether affirmative or negative in form, are subject to review as provided in this chapter, except for the decisions of the department of revenue other than decisions relating to alcohol beverage permits issued under ch. 125, decisions of the department of employe trust funds, the commissioner of banking, the commissioner of credit unions, the commissioner of savings and loan, the board of state canvassers and those decisions of the department of industry, labor and human relations which are subject to review, prior to any judicial review, by the labor and industry review commission, and except as otherwise provided by law.

227.53 Parties and proceedings for review. (1) Except as otherwise specifically provided by law, any person aggrieved by a decision specified in s. 227.52 shall be entitled to judicial review thereof as provided in this chapter.

(a) Proceedings for review shall be instituted by serving a petition therefor personally or by certified mail upon the agency or one of its officials, and filing the petition in the office of the clerk of the circuit court for the county where the judicial review proceedings are to be held. Unless a rehearing is requested under s. 227.49, petitions for review under this paragraph shall be served and filed within 30 days after the service of the decision of the agency upon all parties under s. 227.48. If a rehearing is requested under s. 227.49, any party desiring judicial review shall serve and file a petition for review within 30 days after service of the order finally disposing of the application for rehearing, or within 30 days after the final disposition by operation of law of any such application for rehearing. The 30-day period for serving and filing a petition under this paragraph commences on the day after personal service or mailing of the decision by the agency. If the petitioner is a resident, the proceedings shall be held in the circuit court for the county where the petitioner resides, except that if the petitioner is an agency, the proceedings shall be in the circuit court for the county where the respondent resides and except as provided in ss. 77.59 (6) (b), 182.70 (6) and 182.71 (5) (g). The proceedings shall be in the circuit court for Dane county if the petitioner is a nonresident. If all parties stipulate and the court to which the parties desire to transfer the proceedings agrees, the proceedings may be held in the county designated by the parties. If 2 or more petitions for review of the same decision are filed in different counties, the circuit judge for the county in which a petition for review of the decision was first filed shall determine the venue for judicial review of the decision, and shall order transfer or consolidation where appropriate.

(b) The petition shall state the nature of the petitioner's interest, the facts showing that petitioner is a person aggrieved by the decision, and the grounds specified in s. 227.57 upon which petitioner contends that the decision should be reversed or modified. The petition may be amended, by leave of court, though the time for serving the same has expired. The petition shall be entitled in the name of the person serving it as petitioner and the name of the agency whose decision is sought to be reviewed as respondent, except that in petitions for review of decisions of the following agencies, the latter agency specified shall be the named respondent:

1. The tax appeals commission, the department of revenue.

2. The banking review board or the consumer credit review board, the commissioner of banking.

3. The credit union review board, the commissioner of credit unions.

4. The savings and loan review board, the commissioner of savings and loan, except if the petitioner is the commissioner of savings and loan, the prevailing parties before the savings and loan review board shall be the named respondents.

(c) Copies of the petition shall be served, personally or by certified mail, or, when service is timely admitted in writing, by first class mail, not later than 30 days after the institution of the proceeding, upon all parties who appeared before the agency in the proceeding in which the order sought to be reviewed was made.

(d) The agency (except in the case of the tax appeals commission and the banking review board, the consumer credit review board, the credit union review board, and the savings and loan review board) and all parties to the proceeding before it, shall have the right to participate in the proceedings for review. The court may permit other interested persons to intervene. Any person petitioning the court to intervene shall serve a copy of the petition on each party who appeared before the agency and any additional parties to the judicial review at least 5 days prior to the date set for hearing on the petition.

(2) Every person served with the petition for review as provided in this section and who desires to participate in the proceedings for review thereby instituted shall serve upon the petitioner, within 20 days after service of the petition upon such person, a notice of appearance clearly stating the person's position with reference to each material allegation in the petition and to the affirmance, vacation or modification of the order or decision under review. Such notice, other than by the named respondent, shall also be served on the named respondent and the attorney general, and shall be filed, together with proof of required service thereof, with the clerk of the reviewing court within 10 days after such service. Service of all subsequent papers or notices in such proceeding need be made only upon the petitioner and such other persons as have served and filed the notice as provided in this subsection or have been permitted to intervene in said proceeding, as parties thereto, by order of the reviewing court.