

WISCONSIN DEPARTMENT OF REGULATION & LICENSING



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FILE COPY

STATE OF WISCONSIN
BEFORE THE PHARMACY EXAMINING BOARD

IN THE MATTER OF THE
LICENSE OF

PHILIP L. DALLMAN, R.Ph.,
RESPONDENT.

FINAL DECISION AND ORDER
ADOPTING STIPULATION

The parties to this action for the purposes of Wis. Stats. sec. 227.53 are:

Philip L. Dallman
M401 Hy 97N
Marshfield, WI 54449

Pharmacy Examining Board
P.O. Box 8935
Madison, WI 53708-8935

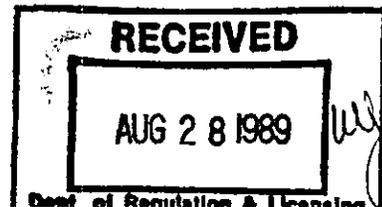
Department of Regulation and Licensing
Division of Enforcement
P.O. Box 8935
Madison, WI 53708-8935

The parties in this matter agree to the terms and conditions of the attached Stipulation as the final decision of this matter, subject to the approval of the Board. The Board has reviewed this Stipulation and considers it acceptable.

Accordingly, the Board in this matter adopts the attached Stipulation and makes the following:

FINDINGS OF FACT

1. That Philip L. Dallman, Respondent herein, was at all times relevant to this proceeding duly licensed under the provisions of Chapter 450, Wis. Stats., to practice as a registered pharmacist in the State of Wisconsin.
2. That Philip L. Dallman holds a license as a pharmacist, number 10163, granted June 4, 1982.
3. That the Respondent's date of birth is August 21, 1953 and current address is M401 Hy 97N, Marshfield, Wisconsin 54449.
4. That from 1983 through November 1986, Respondent, on numerous occasions, diverted for his personal use, from the pharmacy where he was employed as a pharmacist, and self-administered, varying amounts of Schedule II, III and IV controlled substances under Chap. sec. 161, Wis. Stats., including Valium, Fastin, Ritalin, Dilaudid, Acetaminophen with Codeine #3, and Aspirin with Codeine #3, without payment therefore, and without authorization of a prescription from a practitioner.



5. Respondent abused alcohol in combination with one or more of the aforesaid controlled substances.

6. Respondent practiced and attempted to practice pharmacy while under the influence of, and while impaired by, his use of alcohol and controlled substances.

7. On February 23, 1987, Respondent voluntarily entered Milwaukee Psychiatric Hospital, McBride Center for in-patient treatment of chemical abuse and dependency, and was discharged after three weeks of in-patient treatment on March 16, 1987. Respondent's Axis I Discharge Diagnosis was Alcoholism, Opiate Dependence, Hypnotic Dependence, and Stimulant Abuse. Upon discharge from in-patient treatment, Respondent entered the two year Impaired Professional Program through McBride Center in Milwaukee, which consisted of biweekly visits with the supervising physician, weekly support groups, regular participation with AA/NA, family therapy, weekly random, witnessed urine screens and Trexan, 50 mg. A report on Respondent's current rehabilitation status and rehabilitation program is attached hereto as Exhibit A.

8. Following in-patient treatment since May 1987, Respondent has been continuously employed as a retail pharmacist at a large retail pharmacy. His employment supervising pharmacists are informed of Respondent's history of drug abuse and dependency, and report positively on his job performance. A report on Respondent's current employment status is attached hereto as Exhibit B.

CONCLUSIONS OF LAW

1. The Wisconsin Pharmacy Examining Board has jurisdiction over this matter and authority to take disciplinary action against the Respondent pursuant to Wis. Stats. sec. 450.10(1), and Wis. Adm. Code Ch. Phar 10.

2. The Wisconsin Pharmacy Examining Board is authorized to enter into the attached Stipulation pursuant to Wis. Stats. sec. 227.44(5).

3. That Respondent's conduct described in paragraph 4 of the Findings of Fact violated sec. 161.41(2r)(a) and (3), Wis. Stats., and constitutes unprofessional conduct under sec. Phar 10.03(1) & (3), Wis. Adm. Code, and Respondent is therefore subject to discipline under sec. 450.10(1)(b)1., Wis. Stats.

4. That Respondent has practiced or attempted to practice pharmacy while his ability to competently perform the duties of a pharmacist were impaired by drug and alcohol abuse, in violation of Wis. Stats. sec. 450.10(1)(a)3. and Wis. Adm. Code sec. Phar 10.03(7), which conduct constitutes unprofessional conduct and Respondent is therefore subject to discipline under sec. 450.10(1)(b)1 Wis. Stats.

ORDER

NOW, THEREFORE, IT IS HEREBY ORDERED:

That the Stipulation of the parties, attached hereto, is accepted.

IT IS FURTHER ORDERED that effective on the date of this Order, the pharmacist license of Philip L. Dallman, Respondent, shall be SUSPENDED for a period of not less than five (5) years. The Board in its discretion may restore Respondent's license to full, unlimited status only upon petition by Respondent after completion of the aforesaid suspension period, and a showing that Respondent has complied with all terms and conditions of this Order, and a demonstration that Respondent may practice pharmacy without condition or limitation.

1. The suspension shall be stayed for a period of three months, conditioned upon compliance with the conditions and limitations outlined in paragraph 2., below.

a. The Respondent may apply for consecutive three (3) month extensions of the stay of suspension, which shall be granted upon acceptable demonstration of compliance with the conditions and limitations imposed on the Respondent for rehabilitation and practice during the prior three (3) month period.

b. The Board may without hearing deny an application for extension of the stay, or commence other appropriate action, upon receipt of information that Respondent has violated any of the terms or conditions of this Order. If the Board denies the petition by the Respondent for an extension, the Board shall afford an opportunity for hearing in accordance with the procedures set forth in Wis. Adm. Code Ch. RL 1 upon timely receipt of a request for hearing.

c. In consideration of Respondent's regime of and progress in treatment commenced on February 23, 1987, the Board may grant a petition by the Respondent for return of full licensure upon a showing by Respondent of successful compliance for a period of 30 months with the terms of paragraph 2., below.

d. The applications for extension under 1.a. and all required reports under 2.a-c. shall be due on the following dates:

January 1, 1990, and each and every January 1,
April 1, July 1 and October 1 thereafter that this
order is in effect.

2. CONDITIONS OF STAY AND LIMITATIONS.

a. Respondent shall remain free of alcohol, prescription drugs and controlled substances not prescribed by a practitioner for legitimate medical purposes. Respondent shall have his physician report in

writing to the supervising physician or therapist under paragraph 2.b.(1) all medications prescribed to the Respondent within 3 days of such prescribing.

b. Rehabilitation Program. Respondent shall continue in a rehabilitation program acceptable to the board for the treatment of chemical abuse and dependency. Such program shall consist of the following elements and requirements:

(1) Respondent shall continue in a rehabilitation program under the direction and supervision of a physician or therapist acceptable to the Pharmacy Examining Board. Respondent shall immediately provide a copy of this Order to his supervising physician or therapist.

(2) Respondent shall continue in quarterly evaluation with his supervising physician or therapist to review his progress in rehabilitation. Respondent shall comply with all the recommendations for continuing or additional treatment or therapy as recommended in the professional judgment of his supervising physician or therapist.

(3) Respondent shall attend Narcotics Anonymous and/or Alcoholic Anonymous meetings or an equivalent upon a frequency as recommended by the supervising physician or therapist, but not less than one meeting per week. Attendance of respondent at such meetings shall be verified and reported monthly to the supervising physician or therapist.

(4) Respondent's rehabilitation program shall include and Respondent shall participate in a program of random, witnessed collection of urine and/or blood specimens for monitoring for presence of controlled substances and alcohol in his blood and/or urine on a frequency of not less than four times per month for the duration of this Order. All urine screens shall include testing and reporting of the specific gravity of the urine specimen.

The random drug and alcohol screening program shall include weekends and holidays for collection of specimens. Failure of the drug and alcohol screening program to be connected on a random basis shall be deemed a violation of this Order and may result in denial of extension of Stay of Suspension, disapproval of the monitoring facility or program, or other action as deemed appropriate by the Board.

The Respondent shall appear and provide a specimen not later than 5 hours following a request for a specimen, but in no event later than the same calendar date that the request is made.

If the physician or therapist supervising the Respondent's plan of care, employer, the Pharmacy Examining Board or the

Department of Regulation and Licensing, Division of Enforcement deems that additional blood or urine screens are warranted, Respondent shall submit to such additional screens as requested or recommended. The supervising physician or therapist shall exceed the above stated minimum frequency for obtaining drug and alcohol screens to prevent ability of Respondent to predict that no further screens will be required for a given period because the minimum frequency for that period has been met.

The Respondent shall be responsible for obtaining a monitoring facility and reporting system acceptable to the Board. Respondent shall immediately provide a copy of this Order to the monitoring facility conducting the collection of specimen and/or chemical analyses upon specimens for the random witnessed drug and alcohol screening program.

To be an acceptable program, the monitoring facility shall agree to provide random and witnessed gatherings of specimens for analysis for all controlled substances and alcohol. Any specimen that yields a positive result for any controlled substance or alcohol shall be immediately subjected to a gas chromatography-mass spectrometry (hereinafter, "GC-MS") test to confirm the initial positive screen results. The monitoring facility shall agree to immediately file a written report directly with the Pharmacy Examining Board, the supervising physician or therapist, and the Respondent's supervising pharmacist upon any of the following occurrences: if the Respondent fails to appear for collection of a specimen as requested; or if a drug or alcohol screen and confirmatory GC-MS test prove positive; or if the specific gravity of a urine specimen is below 1.008; or if the Respondent refuses to give a specimen for analysis upon a request authorized under the terms of this Order. Respondent shall arrange for quarterly reports from the monitoring facility directly to the Board and to Respondent's supervising physician or therapist providing the dates and results of specimen analyses performed. Such reports shall be due on dates specified in paragraph 1.d. above.

The monitoring facility shall further agree to keep a formal record of the chain of custody of all specimens collected and subjected to analysis. The facility shall further agree to preserve any specimens which yielded positive results for any controlled substance or alcohol, or specific gravity below 1.008, pending further written direction from the Board.

(5) Respondent shall arrange for quarterly reports from his supervising physician or therapist directly to the Board evaluating and reporting:

- (a) A summary of Respondent's progress in his rehabilitation program to date, and all recommendations for continuing rehabilitation treatment,

- (b) Respondent's attendance in NA/AA meetings,
- (c) Respondent's participation in and results of his random witnessed urine and/or blood screening program.

Such quarterly reports shall be due on the dates specified under paragraph 1.d. of this Order.

(6) Respondent shall arrange for agreement by his supervising physician or therapist to report immediately to the Board any conduct or condition of Respondent that may constitute a danger to the public in his practice of pharmacy, and any occurrence that constitutes a failure on the part of the Respondent to comply with the requirements of this Order or treatment recommendations by the supervising physician or therapist, including any indications of consumption of alcohol or unauthorized use of any controlled substances, notice of any positive blood and/or urine screen for alcohol or controlled substances, and any urine specimen that is below a specific gravity of 1.008.

c. Practice of Pharmacy: Limitations and Conditions. Any practice of Pharmacy by Respondent during the pendency of this Order shall be subject to the following terms and conditions:

(1) Respondent shall not practice as a pharmacist in any capacity unless he is in full compliance with the rehabilitation program as specified and approved under this Order.

(2) Respondent shall not be employed as or work in the capacity of a "managing pharmacist" as defined in secs. Phar 1.02(2), Wis. Adm. Code.

(3) Respondent shall not be employed in the practice of pharmacy except under continuing supervision of another registered pharmacist, who is in good standing with and acceptable to the Board.

Except as monitored and specifically approved, in writing, by his supervisor

P.D. R.G.

(4) Respondent shall not place nor be responsible for the placing of any orders for the purchase of any controlled substances, and Respondent shall not sign any invoices or receipts for controlled substances.

(5) Respondent shall provide his employer and any prospective employers with a copy of this Stipulation and Final Decision and Order immediately upon issuance of this Order, and upon any change in employment.

(6) Respondent shall arrange for his supervising pharmacist to provide directly to the Board quarterly written reports evaluating Respondent's work performance, which shall include reports or information required under subparagraph (7) and (8)

hereunder. Such reports shall be due on the dates specified in paragraph 1.d. of this Order.

(7) Respondent shall obtain agreement from his supervising pharmacist to monitor Respondent's access to and accountability for handling of controlled substances in order to reasonably detect loss, diversion, tampering or discrepancy relating to controlled substances. Respondent's supervisor shall include in the quarterly reports a description of Respondent's access to controlled substances and the monitoring thereof. Any loss, diversion, tampering or discrepancy shall be immediately reported to the Board.

(8) In addition to the foregoing subparagraph (7), Respondent shall obtain from his supervising pharmacist agreement to conduct accountability audits of all schedule II controlled substances every six months for the duration of this Order. The audit shall be conducted by and certified by a licensed pharmacist other than respondent, who shall be approved by the Board. A summary of all audits required under this subparagraph shall be included in the quarterly report following the audit, however, any discrepancy or missing drugs indicated by the audits shall be immediately reported in writing to the Board.

(9) Respondent shall arrange for agreement by his supervising pharmacist to immediately report to the Board and to the supervising physician or therapist any conduct or condition of Respondent that may constitute a violation of this Order or a danger to the public.

d. Upon request of the Board, the Respondent shall provide the Board with current releases complying with state and federal laws, authorizing release of counseling, treatment and monitoring records, and employment records.

e. The Respondent shall report to the Board any change of employment status, residence address or phone number within five (5) days of any such change.

3. Respondent shall not own in whole or in part any interest in a pharmacy except upon prior approval of the Pharmacy Examining Board.

4. Following successful compliance with and fulfillment of the provisions of paragraph 2. of this Order for a period of two years, the Respondent may petition the Board, in conjunction with an application for extension of the stay of suspension, for modification of the conditions or limitations for stay of suspension. Any such petition shall be accompanied by a written recommendation of the Respondent's supervising physician or therapist expressly supporting the specific modifications sought. A denial of such a petition for modification shall not be deemed a denial of license under sec. 227.01(3), or 227.42, Wis. Stats., or Ch. RL 1, Wis. Adm. Code, and shall not be subject to any right to further hearing or appeal.

5. Respondent shall be responsible for all costs and expenses of complying with this Order and for arranging any alternative means for covering such costs and expenses.

6. The Board in its discretion may conduct unannounced inspections and/or audits, and make copies, of pharmacy records and inventory where Respondent is employed as a pharmacist.

7. Violation of any of the terms of this Order or of any law substantially relating to the practice of pharmacy may result in a summary suspension of the Respondent's license; the denial of an extension of the stay of suspension; the imposition of additional conditions and limitations; or the imposition of other additional discipline, including revocation of license.

8. This Order shall become effective immediately upon issuance by the Pharmacy Examining Board, except for provisions 2.a., which is effective the date of signing by Respondent.

PHARMACY EXAMINING BOARD

By: Virginia Zehren R.Ph., Ph.D. September 12, 1989
A Member of the Board Date

I, Philip L. Dallman, have read and understood all parts of this Order and attached Stipulation, and pursuant to the attached Stipulation, hereby consent to the entry of the foregoing Final Decision and Order by the Wisconsin Pharmacy Examining Board.

Dated this 26th day of AUGUST, 1989.

Philip L. Dallman
Philip L. Dallman, Respondent

RTG:ej
DOEATTY-762

Addictive Disease

1220 Dewey Avenue
Wauwatosa, Wisconsin 53213

Medical Consultants, S.C.

414/259-5000

Roland E. Herrington, M.D.
David G. Benzer, D.O.
Charles J. Engel, M.D.
Russell L. Sandberg, M.D.
Leonard W. Worman, M.D.

August 3, 1989

Robert T. Ganch
Attorney
Division of Enforcement
State of Wisconsin
Department of Regulation and
Licensing
1400 East Washington Avenue
P.O. Box 8935
Madison, Wisconsin 53708

Re: Philip L. Dallman

Dear Mr. Ganch:

The records show that Philip Dallman entered treatment for chemical dependency at the McBride Center for the Impaired Professional on February 23, 1987. He was discharged on March 16, 1987 from the inpatient program. Since then, he has been in the two year aftercare program. He was on Naltrexone 50mg a day for two years. He continues to submit weekly random witnessed urine drug screens. The specimens have been provided in a timely manner. All tests have been negative for mood-altering substances.

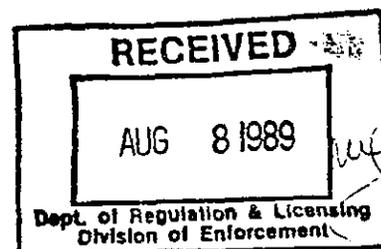
Mr. Dallman continues to see physicians at the Center on a regular basis. He was last seen on June 2, 1989. From the evidence available, it can be said that Mr. Dallman's progress is satisfactory. He continues to work a good twelve step abstinence program.

Sincerely,

Leonard W. Worman M.D.
Leonard W. Worman, M.D.

LWW/cm

EXHIBIT A



Shopko Pharmacy #209
1306 N Central ave.
Marshfield, WI 54449
8/8/89

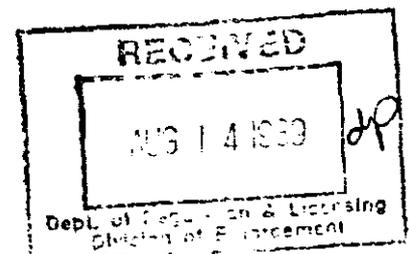
Robert T. Ganch
Department of Regulation & Licensing
Division of Enforcement (87 PHM 3)
P.O. Box 8935
Madison, WI 53708-8935

Dear Mr. Ganch:

This is in reply to your questions regarding Philip Dallman.

1. Mr. Dallman's current position and duties at Shopko:
Mr. Dallman is a staff pharmacist responsible for prescription processing and consultation with customers and prescribers. In addition, he is also responsible for managing our OTC department. This requires supervision of five salespeople, their written performance reviews, merchandise procurement, and general maintenance.
2. Mr. Dallman's work performance to present time:
Mr. Dallman has performed to standard. He is cooperative, hard working, and conscientious. He has an excellent rapport with staff, customers, and prescribers.
3. Problems encountered and resultant action:
There have been no extraordinary problems.
4. Mr. Dallman's work schedule:
Mr. Dallman is on a four week rotating schedule. This averages out to working one weekend out of four, and one evening out of four. His daytime schedule is 8:45 to 5:45. His evening schedule is 1 to 9. Saturday is 9 to 6, and Sunday 10 to 6.
5. Degree of observation and supervision of Mr. Dallman's functioning.
Mr. Dallman is the only pharmacist on duty on Sunday, Saturday from 3 to 6, and weekday evenings from 5:45 to 9. At other times he works with myself or another staff pharmacist. We work side-by-side at the prescription filling counter.

EXHIBIT B



6. Controlled substances and Mr. Dallman:

Mr. Dallman does not order prescription merchandise or any controlled substance. He does not process the drug orders upon delivery, nor does he stock the shelves in the prescription department. He does have access to the entire prescription inventory as would any staff pharmacist. I run unannounced inventory checks on class II substances. They have been very accurate. There has been no unusual movement of other controlled substances.

I would like to add that I consider Mr. Dallman to be a very honest person and I'm pleased to have him on my staff. If I can be of any further assistance please call.

Sincerely,



Le Roy J. Gliniecki RPH
Chief Pharmacist
Shopko Pharmacy #209

STATE OF WISCONSIN
BEFORE THE PHARMACY EXAMINING BOARD

IN THE MATTER OF THE
LICENSE OF

PHILIP L. DALLMAN, R.Ph.,
RESPONDENT.

:
:
:
:
:

STIPULATION

The parties in this matter agree and stipulate as follows:

1. This Stipulation is entered into as a result of a pending investigation by the Department of Regulation and Licensing, Division of Enforcement, on behalf of the Pharmacy Examining Board of Philip L. Dallman's licensure as a pharmacist (case file 87 PHM 03). Philip L. Dallman consents to the resolution of this investigation by stipulation and without the issuance of a formal disciplinary complaint and hearing.

2. The Respondent understands by signing this Stipulation that he voluntarily and knowingly waives his rights in this matter, including the right to a hearing on the allegations against him, at which time the State has the burden of proving the allegations by preponderance of the evidence, the right to confront and cross-examine the witnesses against him, the right to call witnesses on his own behalf and to compel their attendance by subpoena, the right to testify in his own behalf, the right to file objections to any proposed decision and to present briefs or oral arguments to the officials who are to render the final decision, the right to petition for rehearing and all other applicable rights afforded to him under the United States Constitution, the Wisconsin Constitution, the Wisconsin Statutes and the Wisconsin Administrative Code.

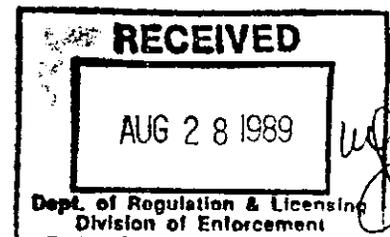
3. The Respondent admits the allegations and statements found in the attached Final Decision and Order.

4. The Respondent and the Complainant recommend the Pharmacy Examining Board to adopt this Stipulation and the attached Final Decision and Order in this matter.

5. If the terms of this Stipulation and attached Final Decision and Order are not acceptable to the Board, then none of the parties shall be bound by any of the terms.

6. The attached Findings of Fact, Conclusions of Law, Final Decision and Order may be made and entered in this matter by the Wisconsin Pharmacy Examining Board, without prior notice to any party.

7. All parties agree that Counsel for the Department of Regulation and Licensing, Division of Enforcement and the Board Advisor appointed in this matter may appear before the Wisconsin Pharmacy Examining Board to argue in



favor of acceptance of this Stipulation and the entry of the attached Findings of Fact, Conclusions of Law, Final Decision and Order. The parties further agree that Complainant's attorney and the Board Advisor may further respond to any questions of the Board during its deliberation on this matter in closed session.

8. This agreement in no way prejudices the Pharmacy Examining Board from any further action against Respondent based on any acts not stated in the present Findings of Fact which might be violative of the Wisconsin Pharmacy Examining Board Statutes and Rules.

9. If this Stipulation is adopted by the Wisconsin Pharmacy Examining Board, the attached Order shall become effective as stated in the order.

August 28, 1989
Date

Robert T. Ganch
Robert T. Ganch, Attorney
Department of Regulation and Licensing
Division of Enforcement

8-26-89
Date

Philip L. Dallman R.Ph.
Philip L. Dallman, R.Ph., Respondent

Pharmacy Examining Board, by:

9-12-89
Date

Virginia Behren, R.Ph., Ph.D.
A Member of the Board

RTG:eaj
DOEATTY-832

NOTICE OF APPEAL INFORMATION

(Notice of Rights for Rehearing or Judicial Review,
the times allowed for each and the identification
of the party to be named as respondent)

The following notice is served on you as part of the final decision:

1. Rehearing.

Any person aggrieved by this order may petition for a rehearing within 20 days of the service of this decision, as provided in section 227.49 of the Wisconsin Statutes, a copy of which is attached. The 20 day period commences the day after personal service or mailing of this decision. (The date of mailing of this decision is shown below.) The petition for rehearing should be filed with State of Wisconsin Pharmacy Examining Board.

A petition for rehearing is not a prerequisite for appeal directly to circuit court through a petition for judicial review.

2. Judicial Review.

Any person aggrieved by this decision has a right to petition for judicial review of this decision as provided in section 227.53 of the Wisconsin Statutes, a copy of which is attached. The petition should be filed in circuit court and served upon State of Wisconsin Pharmacy Examining Board.

within 30 days of service of this decision if there has been no petition for rehearing, or within 30 days of service of the order finally disposing of the petition for rehearing, or within 30 days after the final disposition by operation of law of any petition for rehearing.

The 30 day period commences the day after personal service or mailing of the decision or order, or the day after the final disposition by operation of the law of any petition for rehearing. (The date of mailing of this decision is shown below.) A petition for judicial review should be served upon, and name as the respondent, the following: State of Wisconsin Pharmacy Examining Board.

The date of mailing of this decision is September 13, 1989.

WLD:dms
886-490

227.49 Petitions for rehearing in contested cases. (1) A petition for rehearing shall not be a prerequisite for appeal or review. Any person aggrieved by a final order may, within 20 days after service of the order, file a written petition for rehearing which shall specify in detail the grounds for the relief sought and supporting authorities. An agency may order a rehearing on its own motion within 20 days after service of a final order. This subsection does not apply to s. 17.025 (3) (e). No agency is required to conduct more than one rehearing based on a petition for rehearing filed under this subsection in any contested case.

(2) The filing of a petition for rehearing shall not suspend or delay the effective date of the order, and the order shall take effect on the date fixed by the agency and shall continue in effect unless the petition is granted or until the order is superseded, modified, or set aside as provided by law.

(3) Rehearing will be granted only on the basis of:

(a) Some material error of law.

(b) Some material error of fact.

(c) The discovery of new evidence sufficiently strong to reverse or modify the order, and which could not have been previously discovered by due diligence.

(4) Copies of petitions for rehearing shall be served on all parties of record. Parties may file replies to the petition.

(5) The agency may order a rehearing or enter an order with reference to the petition without a hearing, and shall dispose of the petition within 30 days after it is filed. If the agency does not enter an order disposing of the petition within the 30-day period, the petition shall be deemed to have been denied as of the expiration of the 30-day period.

(6) Upon granting a rehearing, the agency shall set the matter for further proceedings as soon as practicable. Proceedings upon rehearing shall conform as nearly may be to the proceedings in an original hearing except as the agency may otherwise direct. If in the agency's judgment, after such rehearing it appears that the original decision, order or determination is in any respect unlawful or unreasonable, the agency may reverse, change, modify or suspend the same accordingly. Any decision, order or determination made after such rehearing reversing, changing, modifying or suspending the original determination shall have the same force and effect as an original decision, order or determination.

227.52 Judicial review; decisions reviewable. Administrative decisions which adversely affect the substantial interests of any person, whether by action or inaction, whether affirmative or negative in form, are subject to review as provided in this chapter, except for the decisions of the department of revenue other than decisions relating to alcohol beverage permits issued under ch. 125, decisions of the department of employe trust funds, the commissioner of banking, the commissioner of credit unions, the commissioner of savings and loan, the board of state canvassers and those decisions of the department of industry, labor and human relations which are subject to review, prior to any judicial review, by the labor and industry review commission, and except as otherwise provided by law.

227.53 Parties and proceedings for review. (1) Except as otherwise specifically provided by law, any person aggrieved by a decision specified in s. 227.52 shall be entitled to judicial review thereof as provided in this chapter.

(a) Proceedings for review shall be instituted by serving a petition therefor personally or by certified mail upon the agency or one of its officials, and filing the petition in the office of the clerk of the circuit court for the county where the judicial review proceedings are to be held. Unless a rehearing is requested under s. 227.49, petitions for review under this paragraph shall be served and filed within 30 days after the service of the decision of the agency upon all parties under s. 227.48. If a rehearing is requested under s. 227.49, any party desiring judicial review shall serve and file a petition for review within 30 days after service of the order finally

disposing of the application for rehearing, or within 30 days after the final disposition by operation of law of any such application for rehearing. The 30-day period for serving and filing a petition under this paragraph commences on the day after personal service or mailing of the decision by the agency. If the petitioner is a resident, the proceedings shall be held in the circuit court for the county where the petitioner resides, except that if the petitioner is an agency, the proceedings shall be in the circuit court for the county where the respondent resides and except as provided in ss. 77.59 (6) (b), 182.70 (6) and 182.71 (5) (g). The proceedings shall be in the circuit court for Dane county if the petitioner is a nonresident. If all parties stipulate and the court to which the parties desire to transfer the proceedings agrees, the proceedings may be held in the county designated by the parties. If 2 or more petitions for review of the same decision are filed in different counties, the circuit judge for the county in which a petition for review of the decision was first filed shall determine the venue for judicial review of the decision, and shall order transfer or consolidation where appropriate.

(b) The petition shall state the nature of the petitioner's interest, the facts showing that petitioner is a person aggrieved by the decision, and the grounds specified in s. 227.57 upon which petitioner contends that the decision should be reversed or modified. The petition may be amended, by leave of court, though the time for serving the same has expired. The petition shall be entitled in the name of the person serving it as petitioner and the name of the agency whose decision is sought to be reviewed as respondent, except that in petitions for review of decisions of the following agencies, the latter agency specified shall be the named respondent:

1. The tax appeals commission, the department of revenue.

2. The banking review board or the consumer credit review board, the commissioner of banking.

3. The credit union review board, the commissioner of credit unions.

4. The savings and loan review board, the commissioner of savings and loan, except if the petitioner is the commissioner of savings and loan, the prevailing parties before the savings and loan review board shall be the named respondents.

(c) Copies of the petition shall be served, personally or by certified mail, or, when service is timely admitted in writing, by first class mail, not later than 30 days after the institution of the proceeding, upon all parties who appeared before the agency in the proceeding in which the order sought to be reviewed was made.

(d) The agency (except in the case of the tax appeals commission and the banking review board, the consumer credit review board, the credit union review board, and the savings and loan review board) and all parties to the proceeding before it, shall have the right to participate in the proceedings for review. The court may permit other interested persons to intervene. Any person petitioning the court to intervene shall serve a copy of the petition on each party who appeared before the agency and any additional parties to the judicial review at least 5 days prior to the date set for hearing on the petition.

(2) Every person served with the petition for review as provided in this section and who desires to participate in the proceedings for review thereby instituted shall serve upon the petitioner, within 20 days after service of the petition upon such person, a notice of appearance clearly stating the person's position with reference to each material allegation in the petition and to the affirmation, vacation or modification of the order or decision under review. Such notice, other than by the named respondent, shall also be served on the named respondent and the attorney general, and shall be filed, together with proof of required service thereof, with the clerk of the reviewing court within 10 days after such service. Service of all subsequent papers or notices in such proceeding need be made only upon the petitioner and such other persons as have served and filed the notice as provided in this subsection or have been permitted to intervene in said proceeding, as parties thereto, by order of the reviewing court.